

Recovery Strategy for the North Pacific Humpback Whale (*Megaptera novaeangliae*) in Canada

North Pacific Humpback Whale



April 2010



About the *Species at Risk Act* Recovery Strategy Series

What is the *Species at Risk Act* (SARA)?

SARA is the Act developed by the federal government as a key contribution to the common national effort to protect and conserve species at risk in Canada. SARA came into force in 2003, and one of its purposes is “*to provide for the recovery of wildlife species that are extirpated, endangered or threatened as a result of human activity.*”

What is recovery?

In the context of species at risk conservation, **recovery** is the process by which the decline of an endangered, threatened, or extirpated species is arrested or reversed, and threats are removed or reduced to improve the likelihood of the species’ persistence in the wild. A species will be considered **recovered** when its long-term persistence in the wild has been secured.

What is a recovery strategy?

A recovery strategy is a planning document that identifies what needs to be done to arrest or reverse the decline of a species. It sets goals and objectives and identifies the main areas of activities to be undertaken. Detailed planning is done at the action plan stage.

Recovery strategy development is a commitment of all provinces and territories and of three federal agencies — Environment Canada, Parks Canada Agency, and Fisheries and Oceans Canada — under the Accord for the Protection of Species at Risk. Sections 37–46 of SARA (www.sararegistry.gc.ca/approach/act/default_e.cfm) outline both the required content and the process for developing recovery strategies published in this series.

Depending on the status of the species and when it was assessed, a recovery strategy has to be developed within one to two years after the species is added to the List of Wildlife Species at Risk. A period of three to four years is allowed for those species that were automatically listed when SARA came into force.

What’s next?

In most cases, one or more action plans will be developed to define and guide implementation of the recovery strategy. Nevertheless, directions set in the recovery strategy are sufficient to begin involving communities, land users, and conservationists in recovery implementation. Cost-effective measures to prevent the reduction or loss of the species should not be postponed for lack of full scientific certainty.

The series

This series presents the recovery strategies prepared or adopted by the federal government under SARA. New documents will be added regularly as species get listed and as strategies are updated.

To learn more

To learn more about the *Species at Risk Act* and recovery initiatives, please consult the Species at Risk (SAR) Public Registry (www.sararegistry.gc.ca).

**Recovery Strategy for the North Pacific Humpback Whale
(*Megaptera novaeangliae*) in Canada (CONSULTATION DRAFT)**

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PREFACE

The North Pacific Humpback Whale is a marine mammal that when in Canadian waters is under the responsibility of the Canadian federal government. The Minister of Fisheries and Oceans is a “competent minister” for aquatic species under the *Species at Risk Act* (SARA). Since North Pacific Humpback Whales are located in the Gwaii Hanaas National Marine Conservation Area and the Pacific Rim National Park Reserve, administered by the Parks Canada Agency, the Minister of the Environment is also a “competent minister” under SARA for species at risk occurring on lands and waters under the administration of the Parks Canada Agency. The *Species at Risk Act* (SARA, Section 37) requires the competent ministers to prepare recovery strategies for listed Extirpated, Endangered and Threatened species. The North Pacific Humpback Whale was listed as Threatened under SARA in January 2005. The development of this recovery strategy was led by Fisheries and Oceans Canada (DFO) – Pacific Region, in cooperation and consultation with many individuals, organizations and government agencies, including the Parks Canada Agency.

Success in the recovery of this species depends on the commitment and cooperation of many different constituencies that will be involved in implementing the directions set out in this strategy and will not be achieved by Fisheries and Oceans Canada, the Parks Canada Agency or any other party alone. This strategy provides advice to jurisdictions and organizations that may be involved or wish to become involved in the recovery of the species. In the spirit of the National Accord for the Protection of Species at Risk, the Minister of Fisheries and Oceans and the Minister of the Environment invite all responsible jurisdictions and Canadians to join Fisheries and Oceans Canada and the Parks Canada Agency in supporting and implementing this strategy to benefit North Pacific Humpback Whales and relevant ecosystem attributes on behalf of Canadians. Fisheries and Oceans Canada and the Parks Canada Agency will support implementation of this strategy to the extent possible, given available resources and its overall responsibility for species at risk recovery.

The goals, objectives and recovery approaches identified in the strategy are based on the best existing knowledge and are subject to modifications resulting from new information. The competent ministers will report on progress within five years. This strategy will be complemented by an action plan, a document that will provide details on specific recovery measures to be taken to support recovery of the species. The Minister of Fisheries and Oceans and the Minister of the Environment will take steps to ensure that, to the extent possible, Canadians interested in or affected by these measures will be consulted. Please refer to Appendix F for details.

RESPONSIBLE JURISDICTIONS

As the competent minister for aquatic species under the *Species at Risk Act* (except for individuals in or on federal lands administered by the Parks Canada Agency) the Minister of Fisheries and Oceans, is responsible for Humpback Whales in Pacific Canadian waters. The North Pacific population of Humpback Whales occurs off the coast of the Province of British

Columbia and within the Pacific Rim National Park Reserve, National Marine Conservation Area Reserve off the Gwaii Haanas National Park Reserve and Haida Heritage Site and to a lesser extent within the Gulf Islands National Park Reserve. Parks Canada Agency cooperated in the development of this recovery strategy.

AUTHORS

Andrea Rambeau, John Calambokidis and the 2009-10 DFO Humpback Whale Technical Team developed this recovery strategy for Fisheries and Oceans Canada.

ACKNOWLEDGMENTS

Fisheries and Oceans Canada would like to thank Andrea Rambeau (contractor) for developing initial drafts of this recovery strategy and contributing important local information on the population. John Calambokidis (Cascadia Research Collective), Ian Perry, Jake Schweigert (DFO Science) and Cliff Robinson (Parks Canada Agency) provided valuable technical advice and support to the DFO Team, as well as review and input on drafts. Chris Picard shared preliminary results from current Gitga'at Lands and Resources Stewardship Society research programs on the North Coast, which provided insight into aspects of local occurrences and distribution. Participants of the 2009 Humpback Whale Recovery Planning Workshop provided technical input on the draft recovery strategy and presenters contributed new information to assist in developing the draft recovery strategy.

STRATEGIC ENVIRONMENTAL ASSESSMENT

In accordance with the *Cabinet Directive on the Environmental Assessment of Policy, Plan and Program Proposals*, the purpose of a Strategic Environmental Assessment (SEA) is to incorporate environmental considerations into the development of public policies, plans, and program proposals to support environmentally-sound decision making.

Recovery planning is intended to benefit species at risk and biodiversity in general. However, it is recognized that strategies may also inadvertently lead to environmental effects beyond the intended benefits. The planning process based on national guidelines directly incorporates consideration of all environmental effects, with a particular focus on possible impacts on non-target species or habitats.

This recovery strategy will clearly benefit the environment by promoting the recovery of the North Pacific Humpback Whale. The potential for the strategy to inadvertently lead to adverse effects on other species was considered. It has been determined that this strategy will clearly benefit the environment and will not entail any significant adverse effects. Refer to the following sections of the document in particular: Section 2.5 Approaches Recommended to Meet Recovery Objectives, Section 2.8 Existing and Recommended Approaches to Habitat Protection and Section 2.9 Effects on Other Species.

RESIDENCE

SARA defines residence as: “*a dwelling-place, such as a den, nest or other similar area or place, that is occupied or habitually occupied by one or more individuals during all or part of their life cycles, including breeding, rearing, staging, wintering, feeding or hibernating*” [SARA S2(1)].

Residence descriptions, or the rationale for why the residence concept does not apply to a given species, are posted on the SARA public registry:

http://www.sararegistry.gc.ca/sar/recovery/residence_e.cfm

EXECUTIVE SUMMARY

In 2003, North Pacific Humpback Whale population status was assessed as ‘threatened’ by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), and in 2005 the population was listed as ‘threatened’ under Canada’s *Species at Risk Act* (SARA) affording it legal protection. In 2010, the population’s status is being re-assessed by COSEWIC.

The 2003 COSEWIC report used the most up to date abundance estimate for North Pacific humpbacks, 6,000 to 8,000 individuals (Calambokidis *et al.* 1997), to assess the population’s status. A recent estimate of 18,302 individuals indicates a dramatic increase, suggesting the population is recovering at an annual rate of 4.9 to 6.8% (Calambokidis *et al.* 2008). Additional information in Section 1.3.3 outlines rationale for the lingering conservation concerns, which includes the potential for genetically distinct regional feeding groups.

It is estimated that as of 1905, there was at minimum 4,000 humpbacks off the west coast of Vancouver Island. Recent analysis of photo-identification data suggests currently the local B.C. population is between 1,428 and 3,856 (best estimate is 2,145 animals (95% confidence limits 1,970 -2,331); Ford *et al.* 2009). The range of the Canadian North Pacific population runs along the entire length of the west coast of B.C. from Washington to Alaska and includes inshore coastal inlets and offshore waters. The greatest numbers of humpbacks are found between May and October, however individuals are observed during all months of the year (Ford *et al.* 2009).

Habitat use in B.C. is primarily for foraging and migrating to higher latitude feeding areas. B.C.’s highly productive waters (Ware and Thomson 2005) serve as important summer feeding habitat (Gregn *et al.* 2000), and during this critical time, humpbacks must build up their fat reserves to sustain them over the winter months (Chittleborough 1965). In B.C., humpbacks consume a variable diet of zooplankton (e.g. euphausiids (krill) and copepods) and small schooling fish (such as herring and sardine). Current threats to humpbacks are entanglement, vessel strikes, prey reduction and underwater noise causing disturbance or displacement.

Critical habitat for humpbacks in B.C. has been partially identified to the extent possible based on best available information (Figure 4). At present, there is insufficient information to delineate other critical habitat features, apart from ‘adequate density of important prey species’. Activities likely to destroy critical habitat include fishing, vessel traffic, oil spills, and underwater noise affecting foraging or displacing whales. A schedule of studies has been included to address uncertainties and confirm the critical habitat feature(s) as well as identify additional areas of critical habitat. It is anticipated that results from these studies will also assist in development of relevant protection measures for the critical habitat feature (s).

The two goals of this recovery strategy are; in the short term to: *Maintain at minimum, the current abundance of humpbacks¹ in B.C.*, and in the longer-term, *to observe continued growth of the population and expansion into suitable habitats throughout B.C.* To meet the goals, threat and population monitoring, research, management, protection and enforcement, stewardship and outreach and education activities are recommended. Activities to monitor and assess threats are given higher priority considering the need to assess population-level effects of threats and

¹ Using best estimate of 2,145 animals (95% confidence limits 1,970 - 2,331 as presented in Ford *et al.* 2009).

develop appropriate mitigation measures. Should the SARA status of Humpback Whales remain unchanged following the 2010 COSEWIC re-assessment of the population, an action plan to implement this recovery strategy will be completed within five years of final posting of this recovery strategy on the SAR Public Registry. When feasible and appropriate, recovery efforts will be coordinated with implementation of other SARA marine mammal recovery plans.

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1. BACKGROUND

1.1. Species Assessment Information from COSEWIC

Date of Assessment:	May 2003
Common Name:	Humpback Whale (North Pacific population)
Scientific Name:	<i>Megaptera novaeangliae</i>
COSEWIC Status:	Threatened
Reason for Designation:	Heavily reduced by whaling, the North Pacific population appears to be increasing. The number of animals that use British Columbia waters is probably in the low hundreds. The high-level of feeding ground fidelity suggests that if animals are exterminated from a particular area, it is unlikely that the area will be rapidly repopulated from other areas. Two extirpated British Columbia populations have shown no sign of rescue. Humpbacks are occasionally entangled in fishing gear, though the number entangled is not thought to threaten or limit the population. In summary, humpback whales that use British Columbia waters appear to be well below historical numbers and have not returned to some portions of their former range.
Canadian Occurrence:	Pacific Ocean
COSEWIC Status History:	The "Western North Atlantic and North Pacific populations" were given a single designation of Threatened in April 1982. Split into two populations in April 1985 (Western North Atlantic population and North Pacific population). The North Pacific population designated Threatened in 1985. Status re-examined and confirmed in May 2003. Last assessment based on an update status report.

1.2. Description

Humpback Whales are easily identified among the baleen whales by their very long pectoral flippers, which are the largest of any whale species. Notably, their Latin genus name, *Megaptera*, means "large wings" in reference to the fact that their flippers may measure up to one third of their body length (True 1904). Other names for Humpback Whales are; *yayačim* (Nuu-chah-nulth, Stonham (2005), *gviyerḿ* (R. Carpenter, 2009, Heiltsuk Fisheries Program, pers. comm.), *baleine à bosse* (French), humpback, hump whale, or hunchbacked whale. Average length of a mature humpback is 13 m for males, and 14 m for females with the maximum recorded length being 17.4 m (Chittleborough 1965). Adult Humpback Whales weigh an average of 34,000 kg,

and up to 45,000 kg. Also unique to Humpback Whales are a series of distinct round bumps called ‘tubercles’, which line their upper and lower jaw, their rostrum, and the front edge of their flippers. Humpbacks are rorqual whales (Family Balaenopteridae), and thus share the common characteristics of possessing both a dorsal fin and ventral throat grooves (allowing them to take in large volumes of water while feeding). The dorsal fin of Humpback Whales is quite variable, ranging from rounded to falcate, and the throat grooves are wide and relatively few (between 14 and 22) (Leatherwood *et al.* 1976). Dorsal skin colouration is a dark blue-black, progressing to variable black through white colouration ventrally. The variable colouration continues onto the ventral surface of the tail flukes and this, in combination with the serrated patterning of the flukes’ trailing edge, can be used to identify unique individuals (Katona and Whitehead 1981). Humpback Whales are considered the most acrobatic of the large whales and can often be seen breaching, flipper-slapping, and lob-tailing. The species is also well known for their rich and varied “songs” (Payne and McVay 1971), sung only by males and which differ between populations from different oceanic basins (Winn *et al.* 1981). Although the purpose of song has not been determined, it is thought to be a form of courting and mating display (Tyack 1981) as songs are primarily heard on their winter breeding grounds. However, songs have also been heard on summer feeding grounds (Mattila *et al.* 1987, McSweeney *et al.* 1989, Ford *et al.* 2009).

As with most baleen whales, breeding is strongly seasonal. Courting and mating takes place in tropical and sub-tropical breeding grounds. Humpback Whales in the North Pacific breed in the Hawaiian Islands, Mexican coastal waters, Central America, the Philippines, and Japan (Calambokidis *et al.* 2008) from approximately September to May (Urbán and Aguayo 1987). Calving takes place on the wintering grounds the following year, after a gestation period of 11-12 months (Chittleborough 1958). Females give birth to a single calf, generally every 1-5 years and female humpbacks show an estimated calving rate of 0.37 calves per mature female per year (for Humpback Whales in southeast Alaska, Baker *et al.* 1987). Newborn calves have a mean length of 4.5 m (Chittleborough 1965). Sexual maturity occurs at about 9 years of age for both sexes, and at an average length of 12m. However, physical maturity is not reached for another 3-9 years. The oldest documented age of a harvested Humpback Whale was estimated at 48 years old (Chittleborough 1965), however commercial hunting is expected to have removed most of the oldest individuals from the global population, and humpbacks likely live much longer. Average longevity is unknown for Humpback Whales, and sources of natural mortality are not well understood. There is no evidence of reproductive senescence in humpbacks or other baleen whales.

During the breeding and calving season, there is limited feeding (Baraff *et al.* 1991) on the relatively unproductive tropical wintering grounds, as the whales presumably invest the majority of their energy to breeding while subsisting off their blubber reserves. In spring and summer, Humpback Whales migrate long distances to high latitude feeding grounds where they feed mostly on dense patches of krill and small schooling fishes in temperate coastal and shelf waters. Humpback Whales, like all rorquals, are “gulp feeders”, which means that they engulf discrete mouthfuls of food one mouthful at a time, in contrast to “skimmers”, such as bowhead whales, which continuously filter their food from the water. Humpback Whales show a wide variety of specific feeding behaviours, such as lunge-feeding, flick-feeding, and bubble-net feeding. Humpback Whales exhibit rather loose social associations, and can forage alone or in coordinated groups that exploit the same prey patch (Leighton *et al.* 2004). Bubble-net feeding, a

behaviour that is unique to Humpback Whales, is used to cooperatively trap or confuse fish and other small prey by encircling them in a cylinder of bubbles and then swimming up through the centre, mouth agape (Leighton *et al.* 2004).

1.3. Population and Distribution

1.3.1 Global

The Humpback Whale has a global cosmopolitan distribution and inhabits all of the world's major ocean basins, though it is less common in Arctic waters. Humpback Whales have a history of being hunted for both commercial and subsistence purposes throughout the world. The pre-exploitation global population is estimated at over 120,000 humpbacks (Johnson and Wolman 1984). In the Southern Ocean alone, approximately 71,000 Humpback Whales were killed between 1904 and 1938 (Chittleborough 1965, Perry *et al.* 1999). The International Whaling Commission (IWC) banned commercial hunting of humpbacks in 1955 in the North Atlantic, in 1966 in the North Pacific, and in 1964 in the Southern Hemisphere (Best 1993). There is some evidence that the global population was reduced by as much as 90-95% during that time (Johnson and Wolman 1984).

Current global population estimates show considerable variation. In the 1980s and early 1990s, global abundance can be estimated as roughly 38,000 individuals: divided between the North Atlantic population with 10,600 individuals (Smith *et al.* 1999), the Southern Hemisphere population (south of 30°S) 20,000 individuals (Butterworth *et al.* 1993), and the North Pacific population 6,000-8,000 individuals (Calambokidis *et al.* 1997). However, summing the 1990s estimates for those stocks (which have been assessed in some detail; IWC 2007), produces conservative minimum global estimates that are closer to 54,000-75,000.

Humpback Whales have an extensive worldwide range, but because of their historical over-exploitation, they remain depleted and considered vulnerable to entanglement, vessel strikes, prey limitation and disturbance, among other threats. As such, they are listed as Vulnerable under the International Union for the Conservation of Nature and Natural Resources (IUCN) Red List, and Endangered under the U.S. Endangered Species Act (ESA). In Canada, there are two separate populations, the western North Atlantic population on the east coast listed as 'Special Concern' under the SARA (Schedule 3); and the North Pacific population on the west coast, listed as Threatened under the SARA (Schedule 1).

1.3.2 North Pacific

The total pre-industrial harvest population for the North Pacific was estimated at 15,000 by Rice (1978); however, this was based on whaling data which may have been inaccurate. From 1905 to 1965, about 28,000 humpbacks were killed in the eastern North Pacific (Rice 1978) and by the end of commercial whaling this population was estimated to have dropped to 1,600 individuals (Gambell 1976), although there remains much uncertainty regarding the estimation methods used (Calambokidis and Barlow 2004).

In 2003, the status report on Humpback Whales in Canada (Baird 2003), published by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), provided the most up

to date information to assess the conservation status of North Pacific Humpback Whales. This report contained a population abundance estimate of between 6,000 and 8,000 individuals (not including calves; Calambokidis *et al.* 1997). This COSEWIC status report (Baird 2003) contributed to listing of the North Pacific population as Threatened under the SARA. In 2010, the population's status is being re-assessed by COSEWIC.

Since the 2003 COSEWIC report, there have been significant advances in our understanding of North Pacific Humpback Whale abundance. The three-year SPLASH project ('Structure of Populations, Levels of Abundance, and Status of Humpbacks') conducted from 2004 through 2006, was one of the largest international scientific collaborations ever conducted and involved researchers from Russia, Japan, Mexico, the U.S. and Canada. Its goal was to estimate the population size, structure, and migratory patterns of Humpback Whales throughout the North Pacific, and a final report was completed in May of 2008 (Calambokidis *et al.* 2008). The best overall abundance estimate for the North Pacific was determined to be 18,302 individuals (excluding calves; Calambokidis *et al.* 2008). This dramatic increase from previous estimates suggests that the population is recovering at an annual rate of increase ranging from 4.9 to 6.8% (Calambokidis *et al.* 2008). When this new information is compared with the earlier estimate of 6,000 to 8,000 for the North Pacific population (Calambokidis *et al.* 1997), and Rice's (1978) estimate of pre-industrial whaling abundance (15,000) it suggests that this North Pacific population is largely recovered. However, there remains uncertainty surrounding methods used to estimate pre-whaling abundance (Calambokidis and Barlow 2004). Additional information contained in Section 1.3.3 'Population and Distribution – British Columbia' outlines the rationale for the lingering conservation concerns for the population, specific to B.C. waters.

Humpback Whales in the eastern and central North Pacific are thought to comprise a single 'structured stock', which is made up of geographically-isolated feeding aggregations (Baker *et al.* 1986). Individuals from the various isolated feeding aggregations migrate and intermingle together on one or more separate breeding grounds (Baker *et al.* 1986). The United States recognizes three Humpback Whale stocks within the U.S. Exclusive Economic Zone of the North Pacific (Angliss and Outlaw 2005, Baker *et al.* 1998, Calambokidis *et al.* 1997). The Eastern North Pacific stock consists of whales that feed along the coast of California to southern B.C. in the summer and fall, and migrate primarily to coastal Central America and Mexico in the winter and spring (Steiger *et al.* 1991, Calambokidis *et al.* 1996, Angliss and Outlaw 2005). The Central North Pacific stock spends summer and fall off the coast of central and northern BC, southeast Alaska, and Prince William Sound west to Unimak Pass, and migrates to the Hawaiian Islands, Mexico and Central America for the winter and spring (Baker *et al.* 1990, Perry *et al.* 1990, Calambokidis *et al.* 1997, Angliss and Outlaw 2005). The Western North Pacific stock includes winter populations in Japan, which likely migrate to the Bering Sea and Aleutian Islands in the summer and fall (Nishiwaki 1966). Sightings data in Figure 1 depict general migration patterns between feeding and breeding grounds. The concept of three stocks is supported by observations of sequential sightings of the same individuals in feeding and breeding grounds.

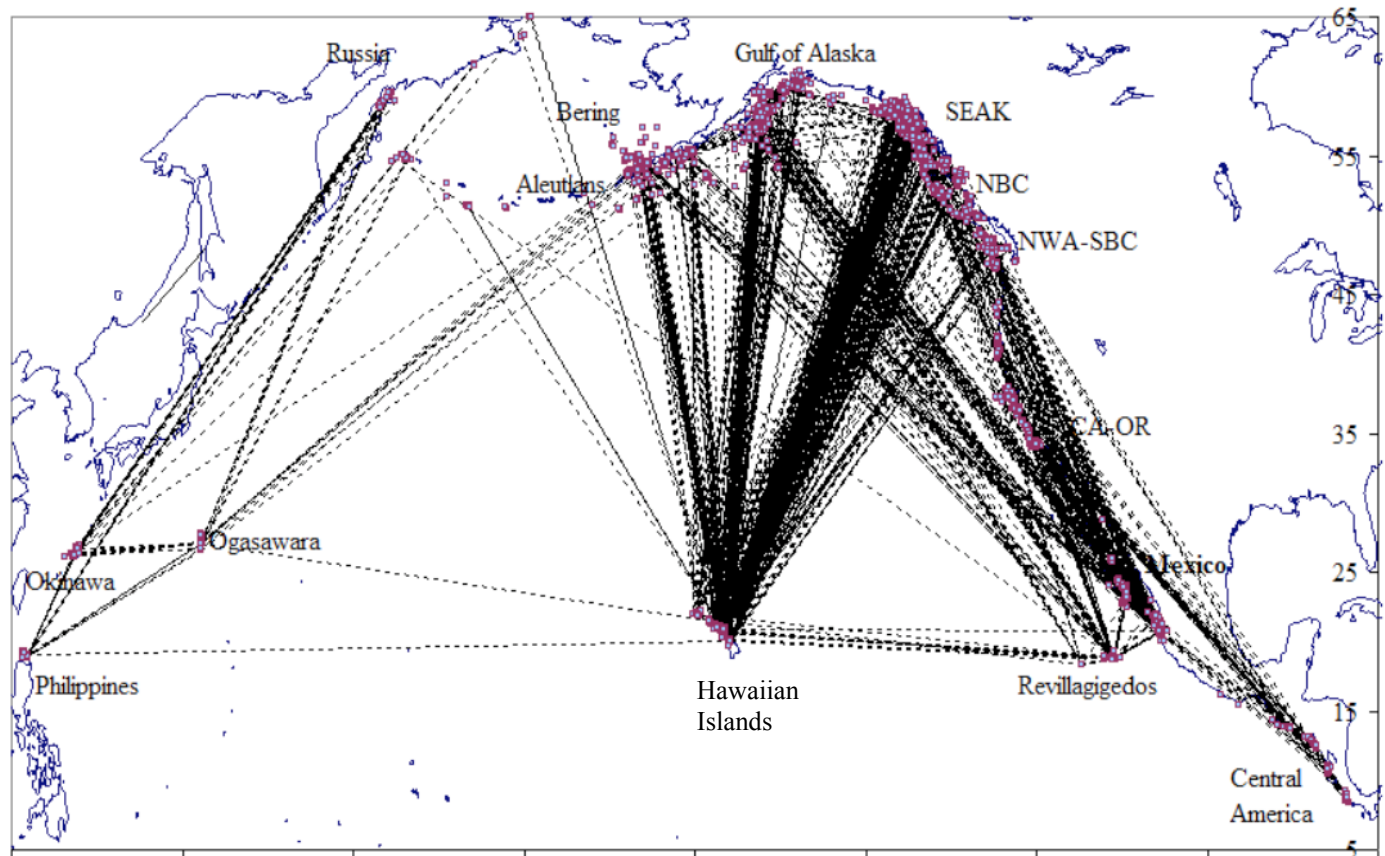


Figure 1. Locations of 873 photo-identified Humpback Whales in the North Pacific documented in the SPLASH project, 2004-2006. Lines connect sequential sightings of the same individual, but do not necessarily reflect actual migratory paths between breeding grounds and feeding areas. 'SEAK' refers to southeast Alaska, 'NBC' to northern British Columbia, 'NWA-SBC' refers to the northern Washington-southern B.C. area, 'CA-OR' the northern California-Oregon area. This map has been reproduced from Calambokidis *et al.* (2008).

1.3.3 British Columbia

The pre-industrial whaling abundance of Humpback Whales off the west coast of Canada is unknown. However, it is estimated that as of 1905 (the beginning of an intense period of whaling), there was a minimum abundance of 4,000 humpbacks using the waters off the west coast of Vancouver Island (Ford *et al.* 2009).

Sightings off B.C. were rare in the 1980s (Whitehead 1987, G. Ellis 2009, Fisheries and Oceans Canada, pers. comm.); however in recent decades, Humpback Whales appear to be re-colonizing B.C. waters. Recent work analyzing photo-identification data of humpbacks sighted in the Canadian Pacific (from 1992-2006) suggests a local population of 1,428 to 3,856 individuals that utilize B.C. waters (best estimate is 2,145 animals (95% confidence limits 1,970-2,331; Ford *et al.* 2009), either as a migration corridor or for feeding. Line transect surveys for cetaceans conducted in the coastal waterways of B.C. (i.e., excluding waters off the west coasts of Vancouver and the Queen Charlotte Islands) over the summers of 2004 and 2005, provided an

abundance estimate of 1,310 Humpback Whales (95% confidence limits, 755-2,280; Williams and Thomas 2007).

The range of the Canadian North Pacific population runs along the entire length of the west coast of B.C., from Washington to Alaska borders and includes both inshore coastal inlets, and offshore waters (Figure 2). It is likely that many of these whales, belonging to the U.S. Eastern and Central North Pacific stocks, also use U.S. waters to the north or south, and those sighted in Canada make up only part of the larger North Pacific population of Humpback Whales. Studies reviewed in the COSEWIC status assessment for this population (Baird 2003) provided evidence that two distinct regional feeding groups may exist within B.C.; a southern B.C. – northern Washington (WA) group and a northern B.C. – southeast Alaska (SEAK) group. Calambokidis *et al.* (1996, 2001) noted little interchange between regional feeding areas, suggesting some degree of isolation between these feeding aggregations. At the time of this assessment, no abundance estimate was available for B.C. waters only. Preliminary data provided a minimum of 115 unique animals for the southern B.C.-north WA group and over 500 animals in the northern B.C. – SEAK group (Baird 2003). As this unpublished information was part of ongoing research efforts, there was insufficient information for recommending regional population sub-units for assessment as ‘designatable units’ by COSEWIC.

Building on information in the COSEWIC status report, recent genetics and photo-identification research provides supporting evidence for the two sub-populations, further distinguishing their site fidelity, and indicating genetically distinct feeding groups (Calambokidis *et al.* 2008, Ford *et al.* 2009, Baker *et al.* in prep). The SPLASH program estimated regional abundances of 3,000 to 5,000 and 200 to 400 for the north B.C. - SEAK and southern B.C. - northern WA regions, respectively (Calambokidis *et al.* 2008). There may be overlap in habitat use between these potential sub-populations, and there is currently insufficient conclusive evidence to delineate specific geographic boundaries of the distinct sub-populations. Preliminary data suggest that the division may be somewhere off northern Vancouver Island (Ford *et al.* 2009). SARA recognizes a single North Pacific Humpback Whale population, thus the current recovery strategy conforms to this classification.

The greatest numbers of Humpback Whales in B.C. waters are found between May and October, however individuals are observed during all months of the year (Ford *et al.* 2009). Humpback Whales are not distributed evenly along B.C.’s coast. Instead, as seen in other feeding areas, they are distributed in aggregations that likely reflect both the patchy, mobile distribution and abundance of their prey (Whitehead and Carscadden 1985, Piatt *et al.* 1989, Payne *et al.* 1990). The waters off the north coast of Graham Island, the east coast of Moresby Island, channels and inlets on the north mainland coast, and areas off the north and southwest coasts of Vancouver Island (Ford *et al.* 2009) are typically areas of particularly high whale density. As in other parts of the world, individual animals show very strong site fidelity and are known to return to the same general area across years (Ford *et al.* 2009).

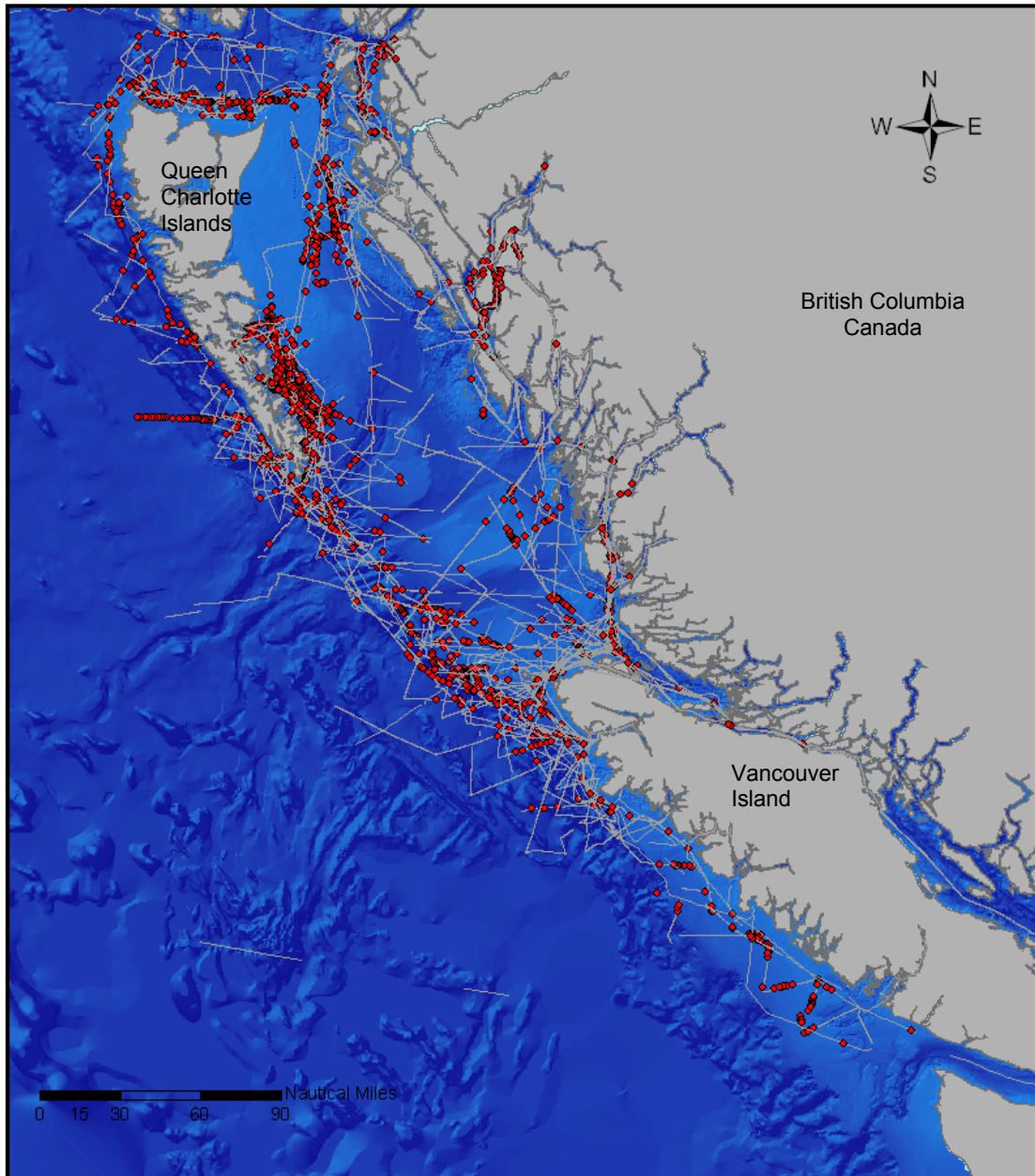


Figure 2. Sightings of Humpback Whales made during multi-species cetacean surveys by Fisheries and Oceans Canada, Cetacean Research Program (Ford *et al.* 2009). Sightings do not reflect actual distribution of humpbacks as survey effort throughout B.C. does not cover the whole coast either within or across years. This map shows effort lines (in light grey) from 26 surveys conducted during 2002-08 and the locations of 1810 sightings of one or more Humpback Whales.

1.4 Habitat and Biological Requirements, Ecological Role and Limiting Factors for Humpback Whales

1.4.1 Habitat and Biological Needs

Humpback Whales are a highly migratory species requiring tropical habitats for breeding and temperate habitats for feeding. The marine waters of B.C. not only offer productive feeding habitat to humpbacks, but likely also provide migratory pathway for whales travelling to Washington or Alaska to feed.

The highly productive waters of B.C. (Ware and Thomson 2005) serve as important feeding habitat for a proportion of the Humpback Whale population during summer months (Gregr *et al.* 2000). This is because whales fast during their seasonal migrations and on their winter breeding grounds (Chittleborough 1965). During the feeding season, humpbacks must build up their fat reserves in order to sustain them over the winter months (Chittleborough 1965). In the eastern Atlantic, summer distribution of Humpback Whales is closely tied to their prey (Whitehead and Carscadden 1985, Piatt *et al.* 1989, Payne *et al.* 1990) and there is evidence that this is maternally-directed, with whales showing strong site fidelity to areas they visited with their mothers (Whitehead and Carscadden 1985, Piatt *et al.* 1989, Payne *et al.* 1990). If similar imprinting occurs in B.C., visiting calves would be expected to use B.C. waters as their primary feeding area throughout their lives.

As Humpback Whales mainly use B.C. waters as feeding grounds, their habitat needs are closely linked with biological and oceanographic parameters affecting their prey. Humpback Whales feed in nearshore protected waters as well as in offshore coastal waters associated with the continental shelf (Gregr and Trites 2001, Ford *et al.* 2009).

Diet in British Columbia and Alaska

Humpbacks are “gulp feeders” and are able to consume large quantities of prey by expanding their throat pleats. Thus they benefit from large aggregations of prey. They may also form loose social associations for the purposes of cooperative feeding (e.g., bubble net feeding) which likely vary in response to shifts in geographical location and size of prey schools (Clapham 1996).

North Pacific Humpback Whales consume a diverse diet of zooplankton (particularly euphausiids (krill) and copepods), small schooling fish (such as herring, sardine, sand lance, smelts, juvenile salmonids, cod, mackerel, and anchovies), as well as pteropods (small pelagic sea snails) and some cephalopods (Johnson and Wolman 1984). In Frederick Sound, Alaska krill, principally *Thysannoessa raschi* and *Euphausia pacifica*, make up 50-80% of Humpback Whales’ diet (Dolphin 1987b).

In B.C., Humpback Whales have been observed to forage on sardine, herring and euphausiids. This may be only a partial description of their diet in B.C. as no dedicated studies have yet been undertaken (G. Ellis and J. Ford 2009, Fisheries and Oceans Canada, Science Branch, pers. comm.). Additional information on population trends and harvests of euphausiids, herring and sardine in B.C. waters is provided in Appendix E.

Whaling data from 1949-65 provide information on stomach contents of humpbacks taken by B.C. whalers during that time period¹. Analyses show that euphausiids were the most common prey of Humpback Whales in B.C. (DFO-CRP, unpublished data). Ford et al. (2009) note that of the stomachs containing prey remains (n = 287), 92% contained only euphausiids, 4% only copepods, and 0.7% had only fish. The remaining stomachs contained mixtures of these prey types and 1 stomach was full of small (2 inch) squid. Two species of euphausiids were identified, *Euphausia pacifica* and *Thysanoessa spinifera*.

Humpback whale-euphausiid foraging studies in Alaska have focussed on the associations between prey density, prey depth and energetic feasibility (Bryant *et al.* 1981; Dolphin 1987b). For North Atlantic humpbacks, Piatt and Methvan (1992) found that thresholds of prey density affected humpbacks' foraging on capelin. These studies demonstrate that not all potential prey aggregations provide equal foraging opportunities. When considered in association with site fidelity, Humpback Whales may be dependent on specific prey at specific feeding regions.

Changes in distribution and abundance of local prey species may have varying effects on Humpback Whales' use of habitat in B.C. The linkage between abundance of prey species and distribution of Humpback Whales indicates that variations in prey abundance or distribution may be reflected in a shift in humpback distribution (Whitehead and Carscadden 1985, Piatt *et al.* 1989, Payne *et al.* 1990, Benson and Trites 2002). More information is needed on diet composition, prey availability and other habitat features of Humpback Whales in B.C. waters.

1.4.2 Ecological Role

Marine mammals may have a large impact on structure and function of marine communities as a result of their large size, current abundance, and consumptive abilities, but limited empirical evidence makes it difficult to quantify their effects (Bowen 1997). As with many other species of whales, humpbacks are carnivorous and have few predators, making them apex predators on their feeding grounds (Pauly *et al.* 1998). Humpback Whales consume large quantities of multiple types of prey and may compete with other marine mammals and fish species for prey resources, as well as with fisheries. Marine mammals may also have important ecological functions of recycling nutrients into the water column via urination, defecation, and decomposition.

Although there is little information on the energetic and foraging requirements of Humpback Whales, Sigurjónsson and Víkingsson (1997) estimated forage requirements for an Icelandic population of 1,796 individuals. They estimated that approximately 230,000-280,000 tonnes of prey (calculated ratio of 52% fish and 48% crustacea) were consumed during a forage season of approximately 4 months, which corresponds to average annual estimates of 128-156 tonnes of prey per whale. Their results are useful for considering prey requirements on individual and population levels, particularly as the Icelandic population estimate is similar to that for B.C. By applying Sigurjónsson and Víkingsson's average forage consumption rates per whale to the recent estimates of the Canadian Pacific population (2,145 animals (95% confidence limits 1,970

¹ Whales were taken 10 nautical miles from shore or farther.

- 2,331 (Ford *et al.* 2009)), annual consumption rates for humpbacks in B.C. can be calculated at approximately 250,000 – 360,000 tonnes per annum.

1.4.3 Biological Limiting Factors

Biological factors which limit a population's growth or its maximum potential abundance are typically two-fold. Bottom-up processes mediated, for example, by the availability and quality of prey, and top-down processes such as predation. Limiting factors are intrinsic to the biology of a species and can not be mitigated or managed directly. However, pressures from human activities may alter the influence of limiting factors on a population. In such cases actions may be warranted to ensure that human activities do not tip the balance of biological limiting factors and trigger population decline. See Section 1.5 'Threats' for further details.

Humpback Whales are long-lived animals, have few predators, have a diverse prey base and their reproductive parameters can lead to relatively high rates of population growth. Natural limiting factors act on a species' intrinsic or maximum rate of growth. The maximum potential abundance that a species can attain in a certain habitat is called "carrying capacity". As a population approaches carrying capacity its growth rate approaches zero. Currently the North Pacific population is likely below its carrying capacity because no slowing of the growth rate has been observed.

Three potential limiting factors on the population in B.C. waters are prey availability, the species' demonstrated site fidelity behaviour and natural mortality. Of these, prey availability could be a significant factor as it is likely tied closely to carry capacity. Site fidelity behaviour may act with prey availability to influence population growth and the rate of habitat re-occupation. When the estimated annual population growth rate (4.9 – 6.8%; Calambokidis *et al.* 2008) is considered, prey availability, site fidelity and natural mortality do not appear to be limiting population growth at present. Each of these potential factors is discussed in more detail below.

Prey Availability

Changes in oceanographic conditions that affect Humpback Whale prey populations have been documented along the west coast of North America. Some of these changes may be associated with decadal variability, regime shifts or broader climate change that compromise the production of forage species. For example, abundances of some euphausiid species off southern California have been correlated with the Pacific Decadal Oscillation (PDO) (Brinton and Townsend 2003). Calambokidis *et al.* (*unpublished*) documents a change in Humpback Whale feeding off California switching from primarily feeding on krill in the 1990s to primarily fish since 1999. There are also reports that changes in oceanographic conditions and prey off California impacted populations of krill-feeding seabirds (Hyrenbach and Veit 2003) and that low levels of krill in some areas of the U.S. West Coast in 2005 and 2006 attributed to low levels of reproduction in Cassin's auklets (Sydeman *et al.* 2006).

Evidence from other species, such as Grey Whales, indicates that large whales can be limited by ocean productivity and access to feeding areas. For Grey Whales, persistent ice cover limiting

access to key Arctic feeding grounds has been linked to subsequent decrease in calf production, increase in mortalities and reduced body condition (Le Boeuf *et al.* 2000; Moore *et al.* 2001; Perryman *et al.* 2002). In 2005, a significant decrease in abundance of summer resident Grey Whales off Oregon was associated with an altered upwelling regime which resulted in recruitment failure of mysid shrimps (*Crustacea: Mysidae*; Newell and Cowles 2006).

Prey switching may be a strategy used by Humpback Whales. Observations of prey switching from krill to forage fish species have been explained as a response to changes in relative abundance of the two prey types (J. Calambokidis 2009, Cascadia Research Collective, pers. comm., Calambokidis *et al unpublished*). Weinrich *et al.* (1992) hypothesized that as Humpback Whales switch food sources they may develop new feeding behaviours, which are culturally transmitted within the 2-3 year period after weaning. Grey Whales have also been reported to compensate for changes in productivity of certain feeding grounds by moving to other feeding areas, or by switching to alternative prey (e.g. Moore *et al.* 2007). Given uncertainty regarding propensity for prey switching, potential target prey species and impacts of distributional shifts in prey abundance, it is difficult to predict shifts in use of foraging habitat for Humpback Whales. Changes in abundance of important prey species could potentially lead to consumption of 'lower quality' prey¹ which could result in their inability to meet energetic demands.

If availability of key forage species is low, Humpback Whales may show a range of biological responses including changes in diet composition, reduced growth rate and fat storage, reduced reproductive success/or delayed maturation, and changes in normal seasonal distribution patterns. Due to the large quantities of food consumed by an individual humpback (see 'Habitat and Biological Needs' and 'Ecological Role'), continued population growth or maximum potential abundance of this population could, in future, be constrained by environmental factors affecting food availability and distribution.

Site Fidelity

Humpbacks show very strong site fidelity to traditional feeding grounds in both the North Atlantic (Clapham *et al.* 1993) and the North Pacific Oceans (Darling and McSweeney 1985, Baker *et al.* 1986, Craig and Herman 1997, Calambokidis *et al.* 2008, Ford *et al.* 2009). Distinct differences in Humpback Whale mtDNA between regions indicate limited interchange of animals among regions within the eastern North Pacific (Baker *et al.* in prep). In B.C., when individual Humpback Whales are re-sighted in multiple years, the majority of these sightings occur within 100km of previous sightings (Ford *et al.* 2009), and there is limited interchange between regional feeding areas (e.g. between north B.C. and south B.C.; Calambokidis *et al.* 2008). This suggests that humpbacks may be very slow to re-colonize areas from which they have been removed and that anthropogenic actions and impacts to foraging habitat could have large effects on the population in B.C. even if activities occur in highly localized areas.

Natural Mortality

Sources of natural mortality specific to the North Pacific population and B.C. include predation, disease, parasitism, biotoxins, and accidental beaching (Baird 2003). Humpbacks undergo extensive annual migrations which are energetically very costly. During this time cow-calf pairs are at potentially greater risk of predation. Based on the prevalence of scarring on humpbacks

¹ Prey quality refers to its nutritional value (caloric content, nutrients, etc)

(Steiger *et al.* 2008) and records of predatory events (Jefferson *et al.* 1991) predation by killer whales may be a significant source of mortality to calves. The first-year natural mortality rate of 0.182 (95% CI: 0.023-0.518) was estimated for humpback calves in the Central North Pacific (Gabriele *et al.* 2001). Cookie cutter sharks and lampreys are thought to cause damage to skin (Jones 1971), and humpbacks have numerous external and internal parasites, yet these have not been shown to have any serious effects (Matthews 1978, cited in Johnson and Wolman 1984).

1.5 Threats

The population of Humpback Whales in Canadian Pacific waters is affected by a variety of human activities that, if unmitigated, could pose potential threats to long-term recovery, or potentially contribute to a population decline. A threat to recovery of humpbacks in B.C. is defined (for the purposes of this Recovery Strategy) as any activity that affects the survival or reproduction of an individual, and may include disturbances that impact an animal's ability to conduct its normal life processes. These may be of anthropogenic origin (e.g. vessel strike), or natural ecosystem processes (e.g. killer whale predation), or cumulative effects of both. Limiting factors are environmental or biological factors that may naturally limit population size or slow population growth, and are typically not considered a threat unless altered by human activities (EC 2007). Four threats in B.C have been identified in this recovery strategy, they are: vessel strikes, entanglement, prey reduction (i.e., declines in prey quantity and/or quality), and disturbance or displacement due to underwater noise. A glossary of terms and specific assessments of each threat are outlined in Appendices B and C, respectively.

Other potential threats to North Pacific Humpback Whales in B.C. and throughout their range include toxic spills, persistent bioaccumulating toxins, biotoxins, physical disturbance, and resumption of whaling. Based on current knowledge these threats are not yet considered significant or imminent with respect to population level effects (refer to Appendix D for more detailed background information on these threats).

The Potential Biological Removal (*PBR*) for the humpback population in B.C. was calculated to be 21 animals (Ford *et al.* 2009). *PBR* estimates the maximum number of animals, excluding natural mortality, that may be removed annually without triggering unsustainable population declines (Wade 1998). Not enough is known about prevalence and severity of some threats to draw conclusions on population-level risks. Assessing current information against the calculated *PBR* is not possible at this time.

1.5.1 Threat classification

The relative risk for each identified current or imminent threat affecting North Pacific Humpback Whales in B.C. was determined for impacts at both the population-level and to individual whales (Table 1). Each threat is considered in terms of a general activity and the stress it causes to individuals and on the population as a whole. All potential demographic, physiological and behavioural effects are considered with respect to relative certainty regarding the linkage between the activity and each potential effect on Humpback Whales. Relative risk includes consideration of the relative geographic extent, frequency and occurrence of the threat, as well as

the severity of impacts to Humpback Whale behaviour, physiology and other life processes and relative certainty of those impacts (see Appendix B – ‘Glossary of Terms’). Detailed descriptions of the four identified threats as they pertain to human activities are provided in Section 1.5.2 and in Appendix C.

Table 1. Relative risk rating for each of the threats identified to affect Humpback Whales while in B.C. Detailed risk assessments for these threats are outlined in Appendix C. Other potential threats are described in Appendix D. Order of threats presented in this table is not prioritized.

Threats in B.C.	Relative Risk:		Comments
	Individual Humpbacks in B.C.	Population - wide	
Vessel Strikes	Moderate	Low	Potential for risk to increase to High, further study required to clarify uncertainties
Entanglement	Moderate	Low	Further study required to clarify uncertainties
Prey Reduction	Unknown	Unknown	Risk likely to increase as food requirements increase for growing population, further study required to clarify uncertainties
Disturbance and/or Displacement due to underwater noise	Unknown	Unknown	Further study required to clarify uncertainties

It should be noted that accurate ranking of relative risk can be difficult for threats having considerable knowledge gaps regarding significance of effects. Prey reduction has the greatest potential to influence population growth rate, however significant knowledge gaps prevent the ranking of this threat. As the population continues to grow, and increasing numbers of whales are found in B.C. waters, it is anticipated that in future, the influence of identified and unidentified threats will affect abundance and density-dependent effects may become more prevalent. Although some risk assessments may appear low, it is important to note that many data gaps still exist, and that the level of risk for threats will be re-assessed against population trends and changing conditions in B.C. Therefore, future assessments of threats to Humpback Whales may identify additional threats, or yield differing results and relative risk ratings.

Given that North Pacific Humpback Whales are listed under the SARA as Threatened, monitoring of the population and clarification of knowledge gaps is necessary to determine impacts of threats and support recovery of the population. Additionally, the absence of scientific certainty should not preclude preventive measures for protection of this population.

1.5.2 Description of Threats

Vessel Strikes

The tendency of Humpback Whales to occupy shelf-break and coastal locations means their use of habitat may frequently coincide with both large and small vessel traffic. Globally, Humpback Whales are the second most commonly struck species, after fin whales, resulting in mortality or an unknown fate (Jensen and Silber 2003). In B.C. waters however, Humpback Whales are the most common species of cetacean struck by vessels, as reported to the Marine Mammal Response Network. Between 2001 and 2008, there were 21 reports of vessel strikes involving Humpback Whales. Of these, 15 were witnessed collision events while the remaining 6 were of live individuals documented with fresh injuries consistent with recent blunt force trauma or propeller lacerations from a vessel strike (Ford *et al.* 2009).

Overall, vessel strikes can cause injuries ranging from scarring to direct mortality of individual whales. Some stranded Humpback Whales that showed no obvious external trauma, have been shown from necropsy to have internal injuries consistent with vessel strikes (Wiley *et al.* 1995). Evidence of ship-strike mortalities on the U.S. Atlantic Coast was apparent in 30% (6 animals out of 20 examined) of stranded humpbacks (Wiley *et al.* 1995), whereas in Washington State there has been only one record of a stranded sexually-immature Humpback Whale that was deemed possibly ship-struck (Douglas *et al.* 2008). However, a study by Laist *et al.* (2001) found that a high proportion of struck humpbacks appear to be calves or juveniles. It is unknown how many whales have died as a result of vessel strikes in B.C. waters. To date, only one reported dead Humpback Whale presented with evidence consistent with blunt force trauma and lacerations resulting from a vessel strike (DFO unpublished data).

According to Laist *et al.* (2001), vessels traveling at speeds of more than 14 knots (26km/hr) provide the greatest threat of collision with cetaceans. Reported humpback-vessel strike incidents in B.C. waters have mainly involved small vessels (<10m long), typically capable of speeds up to 25-30 knots (46-55 km/hr).

There are no confirmed reports of Humpback Whale collisions in B.C. waters attributed to shipping, cruiseship or ferry traffic. However, larger ships are far less likely to detect the physical impact of a collision than smaller vessels, and this could account for the lack of reported strikes. Collisions with large vessels may be more common than reported, especially in areas where larger vessel traffic is concentrated.

Despite the fact that collisions may only affect a small proportion of the overall Humpback Whale population, vessel strikes may be a cause for concern for some local and seasonal areas of high ship traffic. Laist *et al.* (2001) identified shipping lanes as an area where humpbacks are more likely to be hit. Areas with high occurrences of Humpback Whales (Ford *et al.* 2009, Williams 2008, Sandilands 2008) especially during summer months, accompanied by intense vessel traffic, may be of particular concern. In B.C., areas of high probability of humpback-vessel interaction include Johnstone Strait off northeast Vancouver Island, Juan de Fuca Strait off southwest Vancouver Island, Dixon Entrance and the “Inside Passage” off the northern B.C. mainland (Williams 2008) which include portions of two of the partially identified critical habitat areas (See [Section 2.7](#) for detail on identified critical habitats).

As the numbers of vessels and whales increase, and as boats get faster and larger, the frequency of collision events is likely to increase. Container and cruise ship traffic through British

Columbia ports has increased by over 200% in the past 20 years (Transport Canada 2005) and is expected to continue to rise.

Given that reports of strikes often contain few details regarding impacts to the animal (e.g., focus remains on damage to property), it is difficult to draw conclusions regarding population-level effects from this threat. While impacts to individuals can be severe, current population growth trends for North Pacific Humpback Whales and apparent frequency of vessel strikes in B.C. indicate that vessel strikes are not affecting overall population viability at this time. Continued reporting of strikes and consideration of indirect methods for assessment of vessel strikes are important as a means of addressing knowledge gaps to ensure long-term recovery this population.

Entanglement

Entanglement in fishing gear has proven to be a threat to numerous baleen whale species around the world, including Humpback Whales (Volgenau *et al.* 1995, Clapham *et al.* 1999). Entanglements have been documented within the North Pacific Humpback Whale population on both its winter breeding and summer foraging grounds (Mazzuca *et al.* 1998, Neilson *et al.* 2007, Ford *et al.* 2009).

The B.C. Marine Mammal Response Network has 40 reports of entangled Humpback Whales between 1987 and 2008, including 4 confirmed mortalities (Ford *et al.* 2009). These reports involved entanglements in various types of fishing gear including unknown gear (30%), gillnets (27.5%), traps (22.5%), herring pond (7.5%), aquaculture gear (5%), longline gear (2.5%), seine nets (2.5%) and anchor lines(2.5%) (Ford *et al.* 2009). Three of the entanglement-related mortalities documented in B.C. resulted from interactions with herring pond anchoring systems, and the fourth resulted from entanglement in a gillnet (Ford *et al.* 2009). Similar fishing gear, specifically gillnets and various trap gear, have also proved to pose entanglement risks to the Western Atlantic and southeast Alaska Humpback Whale populations (Johnson *et al.* 2005, Neilson *et al.* 2007). Additionally, the gear types involved in 12 Humpback Whale entanglement reports from 2009 are consistent with those from previous years (L. Spaven 2009, Fisheries and Oceans Canada, pers. comm.). Of significance, in 2009, two separate incidents of a single Humpback Whale entangled in prawn trap gear occurred twice in a three week period in Knight Inlet. The whale was successfully disentangled in both cases.

In some regions there are estimates that reported entanglements reflect 10% of actual events, and therefore our understanding of entanglements rates may be limited (Robbins and Mattila 2004). Methods to analyze scarring patterns have estimated non-lethal entanglement rates for several humpback stocks. In Southeast Alaska between 2003-04, 52% of photographed humpbacks showed clear evidence of previous entanglement (Neilson *et al.* 2007). Similar analyses on SPLASH data are currently underway and suggest that non-lethal entanglements of humpbacks using northern B.C. are consistent with rates found in Southeast Alaska (J. Robbins, Provincetown Center for Coastal studies; D. Mattila, NOAA, pers. comms. cited in Ford *et al.* 2009)). The sample size of suitable photographs from southern B.C. was too small for meaningful results, although data does indicate that animals in southern B.C. show evidence of entanglement wounds.

Gillnet fisheries (salmon, herring roe), crab and prawn trap float lines, groundfish long line fisheries, spawn on kelp, herring bait ponds, aquaculture facilities, and seine fisheries all pose entanglement risks to humpbacks within B.C. These fisheries are present year round on the B.C. coast with the gillnet fisheries concentrated March through October (DFO 2008a through g). During these months, the presence of humpbacks along the Pacific coast overlaps with fisheries activities (particularly the salmon gillnet fishery), increasing the probability of humpbacks foraging and navigating around concentrations of fishing boats and gear. Entanglements of Humpback Whales in gillnets have been observed and reported coast-wide by researchers and fishermen (G. Ellis 2009, pers. comm.; DFO-CRP unpublished data), and salmon gillnetting may represent the most significant entanglement risk for humpbacks in B.C.

The size and remoteness of the British Columbia coast limits the ability of researchers to determine the extent of entanglements in this region and current data represent a minimum occurrence rate. The continued population growth rate of humpbacks suggests that no population level effects currently result from entanglements. Although mortalities appear limited neither the long-term survival nor reproductive success of entangled animals are known. Preliminary data from ongoing work by Sandilands (2008) suggests that entanglement risks may be higher in northern B.C. waters, hence increasing likelihood of impacts to northern B.C. feeding aggregations.

Adaptive management and gear modifications present promising mitigation potential. It is anticipated that risk of entanglement will increase as the Humpback Whale population grows and expands its use of B.C. coastal habitats. As with vessel strikes, continued monitoring and increased reporting of incidents are considered important to assessment of this threat to Humpback Whales.

Prey Reduction due to human activities

Humpback Whales have numerous feeding strategies, a wide prey base, and require large amounts of prey, but they may also have localized and seasonal prey preferences. See Sections 1.4.2 and 1.4.3 for additional information. Spatial, seasonal and annual variability in Humpback Whale diet composition and biomass consumption rates in B.C. are not well understood.

In addition to changes in oceanographic conditions, which may affect prey availability, there may be specific human activities that could reduce prey abundance. These include fishing (direct harvests), aquaculture (disease, competition), and coastal habitat degradation (loss of prey habitat). DeMaster et al. (2001) predict that localized depletion of commercially important fish stocks will have negative effects on marine mammals over the next century, in particular for coastal species. This is of particular significance for humpbacks due to their extremely high site fidelity to local foraging habitats (Rambeau 2008, Baker *et al.* 1986). Background information on legal protection and other management respecting humpback prey resources is provided in Section 1.6 (Actions Already Completed or Underway) and Section 2.8 (Existing and Recommended Approaches to Habitat Protection). Information related to abundance, distribution and catch composition is only available for some important Humpback Whale prey species, but generally not in a context directly related to Humpback Whale ecology. Some background information related to population trends and harvests of important prey species for humpbacks in B.C. waters (euphausiids, herring and sardine) is provided in Appendix E.

Prey reduction due to human activities does not currently appear to limit the population growth or viability of the North Pacific Humpback Whale population. Fluctuations with overall downward trends and unstable regional abundances of prey species due to natural factors or anthropogenic activities could, in future, lead to nutritional stress in this growing population, and potentially alter Humpback Whale distributions. Clarification of flexibilities in terms of prey preference (i.e. localized dependence on prey species, prey ‘switching’), and overall caloric needs of humpbacks will assist in determining the level of risk that this threat may pose to humpbacks in B.C. in the future.

Disruption or displacement due to underwater noise

Hearing is the primary sensory system used by cetaceans to communicate, navigate, locate prey, detect and avoid predators. The frequency range of baleen whale vocalizations and estimates of their hearing sensitivity suggest these species have greatest sensitivity to sounds from tens of Hz to about 10 kHz, although Humpback Whales may be able to detect and produce signals with harmonics that extend up to 24 kHz (Au *et al.* 2006; Southall *et al.* 2007).

Depending on the source, underwater noise pollution may be chronic or intermittent in nature. Commercial shipping is the major contributor to chronic underwater noise at low frequencies (5 to 500 Hz). From 1950 and 2000, low frequency noise in the oceans increased 16 dB, corresponding to a doubling of noise power (3 dB) every decade, or a 7% annual increase in noise power (NRC 2003, IWC 2004). Sources of underwater noise that may be intermittent but more intense include sounds produced during seismic surveys, during the use of sonar, military sonar and noise associated with industrial activities (e.g., pile driving, cable laying, drilling).

Airgun arrays used in seismic surveys to map subsurface seabed features produce sounds with pressure levels between 200 to 250 dB re 1 μ Pa at 1 m from their source. The pulse signals are broadband in frequency but most energy is concentrated in the 10-300 Hz range with some higher frequency components extending to 15 kHz (Hildebrand 2006, Nowacek *et al.* 2007). Military low-frequency active sonar (LFA) produces sounds below 1 kHz, and mid-frequency active sonar produces higher frequency sounds between 1 and 20 kHz. Sound pressure levels of these military sonars range from 180 to 235 dB re 1 μ PA at 1m (Evans and England 2001; IWC 2004).

Evidence of disturbance and displacement due to underwater noise has been observed in several baleen whale species including Humpback Whales at received sound pressure levels of 160 to 170 dB and lower. Observed reactions include avoidance of the noise area, interrupting of feeding and moving away from the sound source, rapid swimming away from source, and changes in respiration and dive patterns (Anon 2005; Frankel and Clark 2000; McCauley *et al.* 2000; Richardson *et al.* 1995; Stone and Tasker 2006; Weir 2008). Recent studies of the behavioural response of singing Humpback Whales in Hawaiian waters indicate that individuals exposed to LFA pulses at received levels of 150 dB responded by increasing the length of their songs, perhaps in response to masking effects of these signals (Miller *et al.* 2000; Frstrup *et al.* 2003).

Globally, cases of lethal effects of high intensity underwater sounds to humpbacks are few. Two Humpback Whales that died following exposure to underwater blasting sounds had inner ear

damage consistent with blast exposure (Ketten *et al.* 1993). In 2002, an unusual increase in the number of stranded adult Humpback Whales in an area along the coast of Brazil used by breeding Humpback Whales occurred coincidentally with seismic surveys in the area for oil exploration. Although seismic was not a confirmed factor in these strandings, the Brazilian government put in place regulations for seasonal and geographic closures with respect to further marine seismic operations (IWC 2004).

The long-term and cumulative effects of sub-lethal exposures and the linkage between exposures of individuals to potential population level impacts are of increasing concern, particularly as intermittent industrial noise events and chronic ocean noise levels are expected to continue to rise (NRC 2005). The consequences of noise exposure may include masking of communication signals for breeding or socializing (Miller *et al.* 2000; Fristrup *et al.* 2003; Parks and Clark. 2007), and interference with prey detection or predator avoidance. These effects may have greater consequences than a short-term behavioural response might suggest. At this time, linking short-term behavioural response (e.g. avoidance, moving away, changes in respiration) by individuals to larger consequences and population impacts is a significant knowledge gap (NRC 2005).

Not only is it difficult to determine the consequences of behavioural reactions to underwater noise, but the absence of a behavioural reaction as an indication of no or low impact may be misleading. Todd *et al.* (1996) found that Humpback Whales exposed to underwater explosions in Trinity Bay Newfoundland, showed no alteration in surface behaviour or distribution, but a coincident increase in the occurrence of Humpback Whale entanglement in fishing nets was observed and the authors speculated that exposure to the explosions may have affected the ability of some humpbacks to orient and navigate. This example also serves to demonstrate the potential synergistic or compounding effects of exposure to multiple threats (noise and entanglement).

Applications for seismic operations in the Pacific Region are reviewed by DFO and mitigation protocols are required. In 2001, the B.C. provincial government lifted the moratorium on oil and gas exploration and is requesting that the federal government follow suit. A full lifting of the moratorium would likely result in an increase in seismic survey activity in B.C. waters. The Canadian Navy uses active sonar during training exercises and equipment testing in designated marine ranges. However sonar operations may also take place in other waters along the Pacific Coast. Canadian marine ranges are also used by other navies to test equipment and train personnel. To mitigate potential impacts of sonar use, DND ship personnel receive training in marine mammal identification and detection. Mitigation protocols for military sonar use, seismic operations and impact assessments for some underwater industrial activities attempt to avoid exposing animals to intense sound by reducing or ceasing sound transmission when marine mammals are observed within specified ranges of the sound source. See Actions Already Completed or Underway (Section 1.6) for details on sonar mitigation protocols.

Given the current estimated population growth rate of humpbacks in B.C., present levels of activities producing underwater noise in the region do not appear to be negatively affecting population viability at this time. The potential future effects of acoustic disturbances may be greater when considered coincidentally with other threats, and as the occurrence and frequency of underwater noise activities are anticipated to increase in B.C., future level of risk to individuals

and the population may need to be reassessed. Further studies on the behavioural and displacement effects of noise on Humpback Whales are recommended.

Cumulative Effects

At present, none of the identified threats are likely affecting population viability. Some threats are known to have specific effects on individuals, and the potential for cumulative effects should not be overlooked. Not enough is known about prevalence and severity of many of these threats to draw conclusions surrounding level of risk to this population, and assessing current information against the calculated *PBR* for the B.C. population (21 animals, Ford *et al.* 2009) is not possible at this time given data constraints.

1.6 Actions Already Completed or Underway

The conservation of humpback whales in the North Pacific has been ongoing since the 1960s and extensive international effort has been undertaken to protect and recover this population. The information provided below represents some examples of recent efforts relevant for the North Pacific population.

Legal Protection

In Canada, Humpback Whales are managed by DFO and legally protected through the Marine Mammal Regulations under the *Fisheries Act*, 1985. These regulations make it an offence to disturb, kill, fish for, move, tag, or mark marine (ss.5, 7, 11) without a valid licence. Disturbance has been interpreted in the federal courts to mean any act that disrupts behaviours, such as foraging, breeding, resting and socializing. Since 2005, humpbacks have been similarly protected under the federal *Species at Risk Act*, 2002 which makes it an offence to kill, harm, harass, capture or take a listed species (Section 32(1)).

In the United States, Humpback Whales are legally protected and managed under a variety of legislation, including the *Marine Mammal Protection Act*, the *Endangered Species Act*, and the *Marine Protection, Research and Sanctuaries Act* of 1974, which protects whales present in designated sanctuary areas (such as the Hawaiian Islands Humpback Whale National Marine Sanctuary, and Olympic Coast National Marine Sanctuary). Since 1998, whale watching in Mexico has been legally regulated under the *Norma Oficial Mexicana NOM-131-SERMARNAT-1998* which sets out guidance for behaviour around whales.

Existing legal protection for Humpback Whales also includes two international conventions. The International Convention for the Regulation of Whaling 1946 (IWC) banned commercial hunting of Humpback Whales in the North Pacific in 1965. However Canada has not been a member of the IWC since 1982. The Humpback Whale is included in Appendix I of the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES). Species (which includes their parts and derivatives) included in Appendix I are those which are “threatened with extinction which are or may be affected by trade.” As a result of its inclusion in Appendix I of CITES, the trade in Humpback Whales (and their parts and derivatives) is banned among all countries that are parties to CITES. Canada is a party to the CITES Convention.

Research

DFO, along with many collaborators and contributors, has been collecting photo-identifications of Humpback Whales in B.C. since 1984. This has resulted in a catalogue of nearly 2,000 unique whales. Photo-identification studies can be used to assess population size, trends, and distribution. During the summers of 2004 and 2005, photographs and biopsies from DFO were collected and analysed as part of the international SPLASH project. The development of the DFO Recovery Potential Assessment filled in some of the knowledge gaps concerning possible pre-industrial whaling abundance of humpbacks in B.C., population size, potential biological removal, and trends for the Canadian Pacific population of Humpback Whales (Ford *et al.* 2009). A DFO Research Document analyzed information on critical habitats for humpbacks in B.C. (Nichol *et al.* 2009), and formed the basis for peer-reviewed science advice relevant for the partial identification of critical habitat in this Recovery Strategy (DFO 2009).

Current research efforts on North Pacific Humpback Whales in B.C. include spatial modelling of the risks of entanglement (in marine debris and in fishing gear) and ship-strikes for several cetacean species (Sandilands 2008, Williams and O'Hara in press). Organizations such as the Gitga'at Lands and Resources Stewardship Society, and CetaceaLab have field programs collecting both acoustic and visual data to clarify local abundances and distribution of humpbacks on B.C.'s North Coast. OrcaLab collects acoustic data on cetacean species frequenting the Johnstone Strait. Sightings information on cetaceans is collected by the B.C. Cetacean Sightings Network, a collaboration of the Vancouver Aquarium Marine Science Centre and DFO (B.C. CSN). Information on incidents, such as vessel strikes, entanglements, strandings, as well as injured or dead marine mammals is collected in B.C. by the Marine Mammal Response Network (MMRN), coordinated through DFO's Cetacean Research Program.

Aboriginal Traditional Knowledge

Projects to collect preliminary data on aboriginal traditional knowledge for the North Coast are underway (e.g. Heiltsuk Fisheries Program, Gitga'at Fisheries Program) and information may become available to DFO for future recovery planning for Humpback Whales and other marine mammal species found in B.C.

Additionally, a request for technical and/or traditional knowledge on Humpback Whales to include in this recovery strategy was sent to all coastal First Nations groups at the start of developing this document (Spring 2008). See Appendix F for further details.

Management

There are several existing measures to mitigate acute underwater noise stress on marine mammals. The DFO *Statement of Canadian Practice with respect to the Mitigation of Seismic Sound in the Marine Environment* (DFO 2007) outlines minimum measures to reduce potential impacts of seismic sounds on marine life, including on Humpback Whales.

The Canadian Department of National Defence (DND) 'Maritime command order 46-13: marine mammal mitigation procedures' (DND 2007) aims to avoid transmission of sonar any time a marine mammal is observed within the defined mitigation avoidance zone specific to each type of sonar. However, an evaluation of the effectiveness of the Maritime Command Order, particularly the ability of observers to detect marine mammals in the zone of influence, has not been completed to date. These zones are determined using the interim National Marine Fisheries Service (NMFS) thresholds for potential behavioural disturbance (160 dB) and physical injury

(180 dB) (D. Freeman, DND, personnel communication 2007). Concerns remain that some impacts may occur beyond the visible horizon, and these will be difficult or impossible to observe or mitigate. Canadian test ranges are also used by other navies to test equipment and train personnel. They follow Canadian procedures for use of these ranges, which includes marine mammal impact assessment and mitigation (D. Freeman, DND, personal communication 2005). When conducting joint exercises in Canadian waters, other navies are provided direction including sonar mitigation protocols, prior to and during exercises.

To mitigate physical and acoustic disturbance effects DFO, in collaboration with many other organizations, including the U.S. National Ocean and Atmospheric Administration – National Marine Fisheries Service and Pacific Whale Watch Association, has developed the trans-boundary ‘*Be Whale Wise: Marine Wildlife Guidelines for Boaters, Paddlers and Viewers*’ (http://www.pac.dfo-mpo.gc.ca/species/marinemammals/view_e.htm). These guidelines are being used province-wide as best practices for all marine mammal viewing situations. In Washington State, these guidelines have recently become a regulation under state law.

Other efforts to date also include raising awareness of whale distribution, encouraging reporting of collision events to help inform vessel traffic management policies and mitigation efforts. It is currently unknown to what degree these measures have reduced the number of Humpback Whale-vessel interactions in B.C., and continued data collection and analysis is needed.

In B.C. waters, the management of fisheries targeting Humpback Whale prey species is guided by Integrated Fishery Management Plans (IFMPs) and fishery enforcement is largely directed by the Canadian *Fisheries Act* and its related statutes. The implementation of the DFO Policy on New Fisheries for Forage Species (<http://www.dfo-mpo.gc.ca/fm-gp/peches-fisheries/fish-ren-peche/sff-cpd/forage-eng.htm>) may assist in the management of fisheries targeting potential humpback prey species. The policy objectives focus on conservation-based fisheries management considering ecological relationships, such as predator-prey dynamics, in the management of fisheries on forage species.

Recovery Planning

The independent scientific body, COSEWIC assessed the status of this population in 2003. The DFO Technical Team for North Pacific Humpback Whales was established in April 2008 to develop a recovery strategy for the population. The Team is comprised of representatives from Parks Canada Agency and Fisheries and Oceans Canada, and meets regularly to discuss recovery planning, research needs and management for North Pacific Humpback Whales. A workshop was held in January 2009 to solicit expertise to assist in recovery planning for the North Pacific population, participants included representatives from the international scientific community, First Nations, Parks Canada Agency, U.S. National Oceanic and Atmospheric Administration and Hawaiian Islands Humpback Whale Sanctuary (see [Appendix F](#) for additional details).

In 1991, the U.S. National Oceanic and Atmospheric Administration published a recovery plan for both North Atlantic and North Pacific humpbacks outlining threats and recovery actions (NMFS, 1991).

1.7 Knowledge Gaps

Humpback Whales have been the focus of substantial research efforts throughout the world. There is still a need, however, for finer-scale analyses concerning local populations, in particular the Canadian Pacific population.

Population Structure

Currently, there remains some uncertainty regarding the structure of the humpback population in B.C. Further genetic analyses supported by photo-identification surveys will clarify whether distinct sub-populations exist within Canadian Pacific waters and will assist with the development of appropriate management measures.

Diet and Foraging Requirements

In future, diet is likely to be the primary factor limiting population growth for humpbacks in B.C. Addressing knowledge gaps regarding diet composition, localized prey preferences, prey ‘switching’ and foraging requirements (i.e., caloric needs) is necessary. Influences from both anthropogenic and natural factors have potential to impact the population growth rate and a more detailed understanding of diet and foraging requirements will support assessment of the likelihood of competition between humpbacks and local fisheries for prey resources, and in development of appropriate mitigation measures for other threats to prey availability in B.C.

Threats and Cumulative Effects

The effects from human activities such as production of underwater noise, vessel strikes and entanglements on a population level are poorly understood and continued reporting, monitoring and response to these types of incidents will assist in clarifying the extent of anthropogenic mortality rates against the calculated *PBR*. Robbins and Mattila (2004) provide estimates that reported entanglements may account for only 10% of actual events. Continued efforts to analyze scarring patterns for northern B.C. whales will provide additional information to determine the extent of this threat. Efforts to model spatial risk for entanglement and vessel strike may assist in identifying potential problem areas and assist in developing protection measures for the partially identified critical habitat. At this time, linking short-term behaviour responses of individuals to underwater noise disturbance to larger population level consequences is a significant knowledge gap.

Critical Habitat

Clarification of habitat requirements, seasonal use, migratory corridors, and biophysical characteristics of habitat will aid in completing the identification of critical habitat, and contribute information to determine important biophysical features of critical habitat. See Section 2.7 Critical Habitat and the Schedule of Studies (Table 4) for further information.

2. RECOVERY

2.1 Recovery Goal

The short-term goal of this recovery strategy is to:

“Maintain at minimum, the current abundance of humpbacks¹ in British Columbia”

The long-term goal of this recovery strategy is:

“To observe continued growth of the population and expansion into suitable habitats throughout British Columbia”

2.2 Recovery Feasibility

Recovery of the B.C. Humpback Whale population is feasible, given its strong population growth rate; habitat does not appear to be limiting and the absence of any apparent population-level effects of known threats (Ford *et al.* 2009). Furthermore, the North Pacific population of Humpback Whales has been growing since whaling ended in the 1960s and this is also true for the component of this population that occurs in B.C. waters (Calambokidis *et al.* 2008, Ford *et al.* 2009). The overall North Pacific population has exhibited considerable reproductive capacity, with an estimated annual rate of increase ranging from 4.9 to 6.8% (Calambokidis *et al.* 2008). In B.C., habitat use in coastal waters is associated with prey availability, and regional changes in prey abundance and/or distribution could contribute to a decline in habitat suitability. It is unclear whether the population is nearing carrying capacity in B.C. waters. Measures currently exist to mitigate several threats; however the efficacy of some techniques has not been determined to date.

The determination of recovery feasibility for North Pacific Humpback Whales is consistent with the criteria outlined in the draft ‘Policy on the Feasibility of Recovery’ (Government of Canada, 2005).

2.3 Population and Distribution Objective

The following population and distribution objective will guide recovery efforts.

1. Maintain the distribution of humpbacks along the B.C. coast and the abundance of humpbacks in B.C. at or above the current best estimate of 2,145 (CI 95% 1,970 – 2,331) by measures that support forage habitat access and use, and by undertaking measures to reduce mortality rates.

¹ Using best estimate of 2,145 animals (95% confidence limits 1,970 - 2,331) as presented in Ford *et al.* 2009

2.4 Recovery Objectives

Objectives focus on research and development of studies to address knowledge gaps regarding intrinsic biological processes, as well as gathering data on the scope of identified threats to the population and to individual Humpback Whales. Addressing questions related to these objectives will guide adaptive management measures.

2. Resolve uncertainties regarding north and south B.C. sub-populations delineations (e.g. geographic distributions, migratory behaviour, and genetics).
3. Improve understanding of anthropogenic mortality rates to assess whether the calculated potential biological removal of 21 animals per annum (Ford *et al.* 2009) is exceeded for the humpback population in B.C.
4. Improve understanding of diet, particularly versatility in prey consumption within and between regions
5. Improve understanding of the scope of influences from human activities, mainly related to: prey reduction and competition from fisheries, entanglement, vessel strikes, disturbance and clarify uncertainty regarding potential effects on recovery, habitat and individuals.
6. Develop appropriate mitigation measures to address entanglement, vessel strikes, disturbance and potential prey limitation in B.C.

2.5 Approaches Recommended to Meet Recovery Objectives

A wide variety of approaches are required to meet the objectives of this recovery strategy. Monitoring identified threats and population abundance is the primary focus of this strategy. Stewardship, research, outreach and legal protection and management measures are also beneficial to supporting recovery. Many approaches listed have several avenues, techniques or methods to assist recovery of Humpback Whales. In some cases specific detailed methods are not listed in order to allow for maximum use of all available methods and techniques to conduct each general approach, and to meet the recovery objectives of this strategy. Studies addressing habitat and diet of humpbacks while in B.C. are captured in Table 4 Schedule of Studies to identify Critical Habitat.

Meeting recovery objectives will require the involvement of many individuals and organizations in implementing the various approaches listed in Table 2, including Non-Governmental Organizations (NGOs), First Nations, academic institutions, as well as other government agencies. Fisheries and Oceans Canada and the Parks Canada Agency encourage other agencies and organizations to participate in the conservation of North Pacific Humpback Whales through implementation of this recovery strategy. Implementation will be subject to DFO's capacity, availability of funding and other required resources. Where appropriate, partnerships with

specific organizations and sectors will be necessary to provide the expertise and capacity to carry out activities.

Table 2. Recovery Planning Table

Priority	Obj. No.	Threats addressed	Recommended approaches to meet recovery objectives
Broad Strategy: Threat Monitoring			
Necessary	1, 3, 5, 6	All four	<ul style="list-style-type: none"> Assess current mortality rates due to these threats and consider cumulative effects Contribute to and collaborate on, global threat assessments for humpbacks (e.g. vessel strike, entanglement) Model spatial and temporal risk for threats with particular focus on southern B.C.
Necessary	5, 6	Prey Limitation	<ul style="list-style-type: none"> Analyze catch reporting data for fisheries on known prey species, in the context of potential impacts on prey availability for humpbacks in B.C.
Broad Strategy: Management			
Necessary	1, 3, 5, 6	All four	<ul style="list-style-type: none"> Continue to support and promote the Marine Mammal Incident Response Program and associated network of responders
Necessary	1, 3, 5, 6	Entanglement	<ul style="list-style-type: none"> Mandatory reporting of entangled marine mammals in fishing and aquaculture gear
Necessary	1, 6	Entanglement	<ul style="list-style-type: none"> Determine fisheries management mitigation measures (e.g. of fishing and gear-types)
Beneficial	6	Disturbance	<ul style="list-style-type: none"> Fisheries and Oceans Canada to continue to review project proposals with potential to impact humpbacks in B.C. Provide advice for mitigation or avoidance with respect to habitat needs and direct impacts to individuals.
Beneficial	1, 6	All four	<ul style="list-style-type: none"> As new information becomes available, consider separate management options for northern and southern regional feeding aggregations within B.C.
Beneficial	1, 6	Vessel Strikes	<ul style="list-style-type: none"> Determine appropriate measures for shipping corridors within the partially identified critical habitat
Beneficial	1	All four	<ul style="list-style-type: none"> Contribute data on Humpback Whale occurrence for inclusion into Parks Canada Agency Marxan analysis for the proposed Gwaii Haanas National Marine Conservation Area (NMCA) to support management of the partially identified critical habitat
Beneficial	1, 6	Prey Limitation	<ul style="list-style-type: none"> Implement DFO's Policy on New Fisheries for Forage Species
Broad Strategy: Research			
Beneficial	n/a	n/a	<ul style="list-style-type: none"> Determine whether available genetics data can contribute to additional clarification of pre-industrial whaling abundance in B.C.
Broad Strategy: Monitoring and Inventory			
Beneficial	1, 2	All	<ul style="list-style-type: none"> Continue supporting sightings network(s), and management of sightings data for Humpback Whales
Beneficial	5	All	<ul style="list-style-type: none"> Continue outreach and communications to promote submission of sightings data by mariners to the B.C. Cetacean Sightings Network

Priority	Obj. No.	Threats addressed	Recommended approaches to meet recovery objectives
Broad Strategy: Legal Protection & Enforcement			
Beneficial	1, 6	Vessel Strikes, Entanglement, Disturbance	<ul style="list-style-type: none"> Continue to enforce protection measures for marine mammals in the existing <i>Fisheries Act</i>, Marine Mammal Regulations Complete amendments to <i>Fisheries Act</i>, Marine Mammal Regulations and implement the amended regulations

2.6 Performance Measures

In the short term, analyses indicating B.C. Humpback Whale abundance is sustained over a period of five years, within or above the Ford et al. (2009) best estimate's 95% confidence interval (1,970-2,331 animals), will indicate that the population objective is met. Continued widespread usage of coastal B.C. waters by humpbacks will indicate maintenance of distribution.

In the longer-term, abundance estimates indicating a continued increasing trend in numbers of humpbacks using B.C. waters (compared to the Ford *et al.* 2009 estimate) at B.C. feeding grounds will provide an indication of continued recovery of the local population and progress towards achieving the goal. Additionally, analyses indicating new locations of persistent seasonal Humpback Whale aggregations will indicate expansion into suitable habitats.

Studies to clarify current population structure and historic abundance of humpbacks in B.C., as well as the potential for prey limitation, and scope of human-induced threats are important components necessary to assess future impacts to population growth and recovery. It is unlikely that information gaps can be completely addressed before action planning. However, studies will contribute to an improved understanding of anthropogenic and ecological processes affecting Humpback Whales in B.C.

2.7 Critical Habitat

Critical habitat for Humpback Whales in British Columbia is partially identified in this recovery strategy along with activities likely to destroy critical habitat and/or its primary function.

2.7.1 Identification of the Species' Critical Habitat

Under SARA S. 2(1), critical habitat is defined as "*the habitat that is necessary for the survival or recovery of a listed wildlife species and that is identified as the species' critical habitat in the recovery strategy or action plan for the species.*"

In terms of identification of critical habitat SARA S. 41(1)(c) states that a recovery strategy must include: "*an identification of the species' critical habitat, to the extent possible, based on the best available information, including the information provided by COSEWIC, and examples of activities that are likely to result in its destruction.*"

The Recovery Potential Assessment (Ford *et al.* 2009) identified several areas of potentially important habitat for humpbacks in B.C. To confirm the long-term usage and relative importance of these areas for humpbacks, a more detailed analysis on available data was completed (Nichol *et al.* 2009) and provided advice relevant to the partial identification of SARA critical habitat in this Recovery Strategy (DFO 2009).

Use of coastal and offshore habitats along the B.C. coast, is both for foraging and for migrating to higher latitude feeding areas. While Humpback Whales do not appear to be habitat-limited, they do appear to preferentially use certain inlets and bays along the B.C. coast (Ford *et al.* 2009). Predictable, persistent hot spots of Humpback Whale aggregations are found off Langara Island, southeast Moresby Island, Gil Island and southwest Vancouver Island (Figures 3 and 4). Critical habitat is partially identified in this Recovery Strategy, and these four areas are proposed as critical habitat under SARA and are depicted in Figure 4.

Local areas of occupancy in B.C. are largely dependent on oceanographic processes contributing to seasonal abundances and distribution of prey, and other undiscovered areas of critical habitat for Humpback Whales in B.C. may exist. Evidence of prey 'switching' and possible shifts in distribution in response to changes in local distribution or abundance of prey result in some uncertainty regarding determination of spatially explicit areas for long-term identification as critical habitat. 'Adequate density of important prey species' is the only critical habitat feature identified. There is insufficient information to support delineation of other critical habitat features at this time (DFO 2009).

For over half of the Humpback Whales in B.C., there appears to be strong site fidelity for feeding areas in B.C. (DFO 2009). Over half of all whales photo-identified in B.C. have been encountered in the Langara and Southeast Moresby critical habitat areas. Sighting rates from DFO line transect surveys (tracks shown on Figure 2) indicated that Southeast Moresby had a significantly higher sighting rate than all areas of the coast surveyed in springtime. A lower proportion of the photo-identified animals have been encountered in the southwest Vancouver Island area. The southwest portion of this area was included in a U.S.-led line-transect and small boat photo-identification survey of waters off Washington over the past two decades (Calambokidis *et al.* 2004). Based on their data from ship surveys (1995-2002) and small boat surveys (1989-2002), consistent small-scale concentrations of Humpback Whales were recorded near the mouth of Barkley Canyon and over Swiftsure Bank. Approximately 44% of photo-identified animals were re-sighted in their study area in more than one year. Taking into account both the DFO and Calambokidis *et al.* (2004) data, this area appears to meet requirements for critical habitat designation. Growing evidence of distinct sub-populations of humpbacks increases the relative importance of this area as it represents the only area for Humpback Whales that may occupy southern B.C. and northern Washington waters. Humpback Whales appear to use the Gil Island area predominantly in the late summer and fall. This area is also quite distinctive as the only fjord-like critical habitat area and it may be used more than other mainland inlets and based on whaling records, may have been important historically as well (DFO 2009).

Almost three-quarters of the Humpback Whales photo-identified in B.C. (from 1984-2007) have been encountered in these four areas (Figure 4; Ford *et al.* 2009; DFO 2009). Low rates of inter-matches among the four critical habitat areas might suggest that each area supports different parts of the population, indicating that collectively this partially identified critical habitat may

support a substantial portion of B.C.'s Humpback Whale population at this time (DFO 2009). Thus factors influencing the habitat of these areas would have the potential to affect a large proportion of the Canadian humpback population.

While all four areas show some seasonality with respect to increased usage by humpbacks, the available data indicate humpbacks are present in all four critical habitat areas throughout all seasons (DFO-CRP unpublished data) and thus, critical habitat is a year-round designation. Critical habitat boundaries extend to the low tide mark. Humpbacks have been observed foraging close to shore in areas which exhibit steep bathymetry and shorelines (DFO-CRP unpublished data).

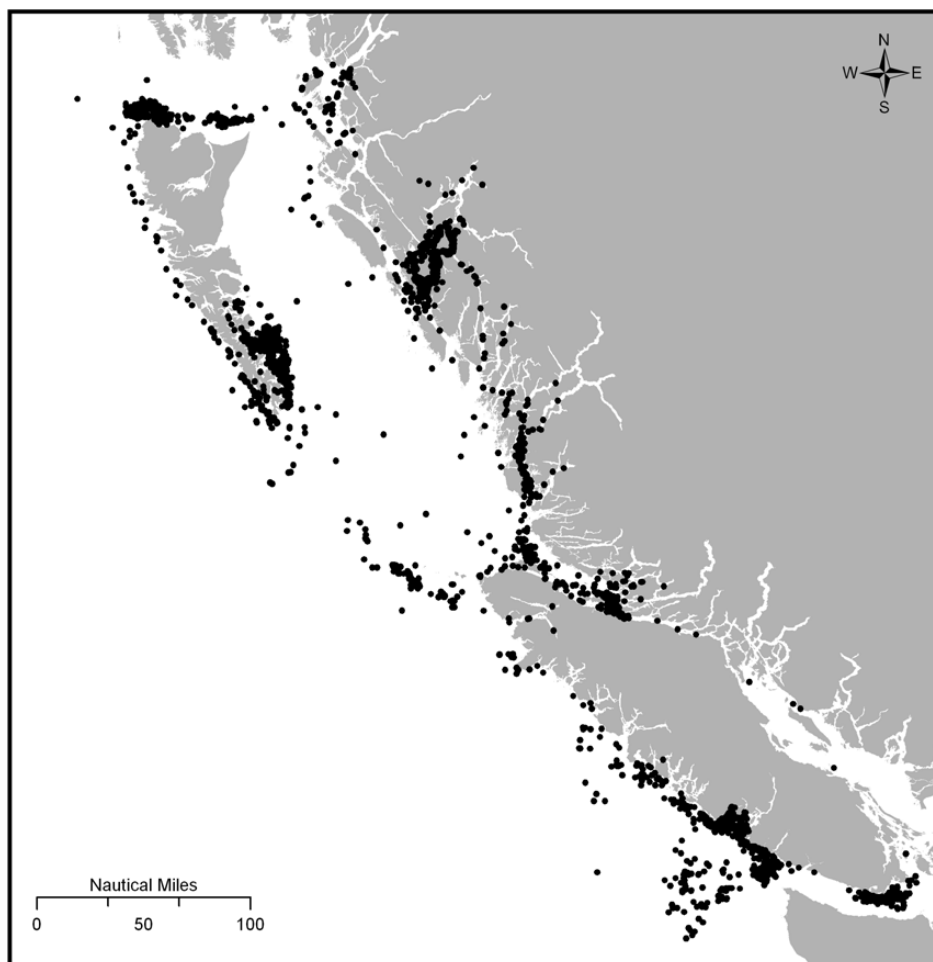


Figure 3. Locations of 6401 humpback whale photo-identifications in B.C. collected during 1984-2007 (Ford *et al.* 2009). Note: Johnstone Strait was not included as a critical habitat area, as sightings effort has been more recent than for the other areas, and longer term data was not available at the time of developing this recovery strategy.

The four critical habitat areas have particularly high and persistent seasonal abundance of whales. The boundaries to delineate these areas were drawn to include the majority of sightings and areas used habitually over many years. Finer scale delineation of boundaries is not feasible at

this time given spatial resolution of current information, and all boundary lines include buffers around highest density of sightings in order to ensure that management measures adequately protect critical foraging grounds and associated humpback behaviour required for successful foraging (Figure 5).

The DFO Technical Team for North Pacific Humpback Whales concluded that all four areas presented meet the definition of critical habitat under Canada's *Species at Risk Act*, and this constitutes a portion of the total potential critical habitat for humpbacks in B.C. In addition to these four areas, recent DFO survey data (unpublished) suggests that seasonal survey effort in north Hecate Strait and east Dixon Entrance is needed to clarify their seasonal importance with respect to potential SARA critical habitat designation for humpbacks.

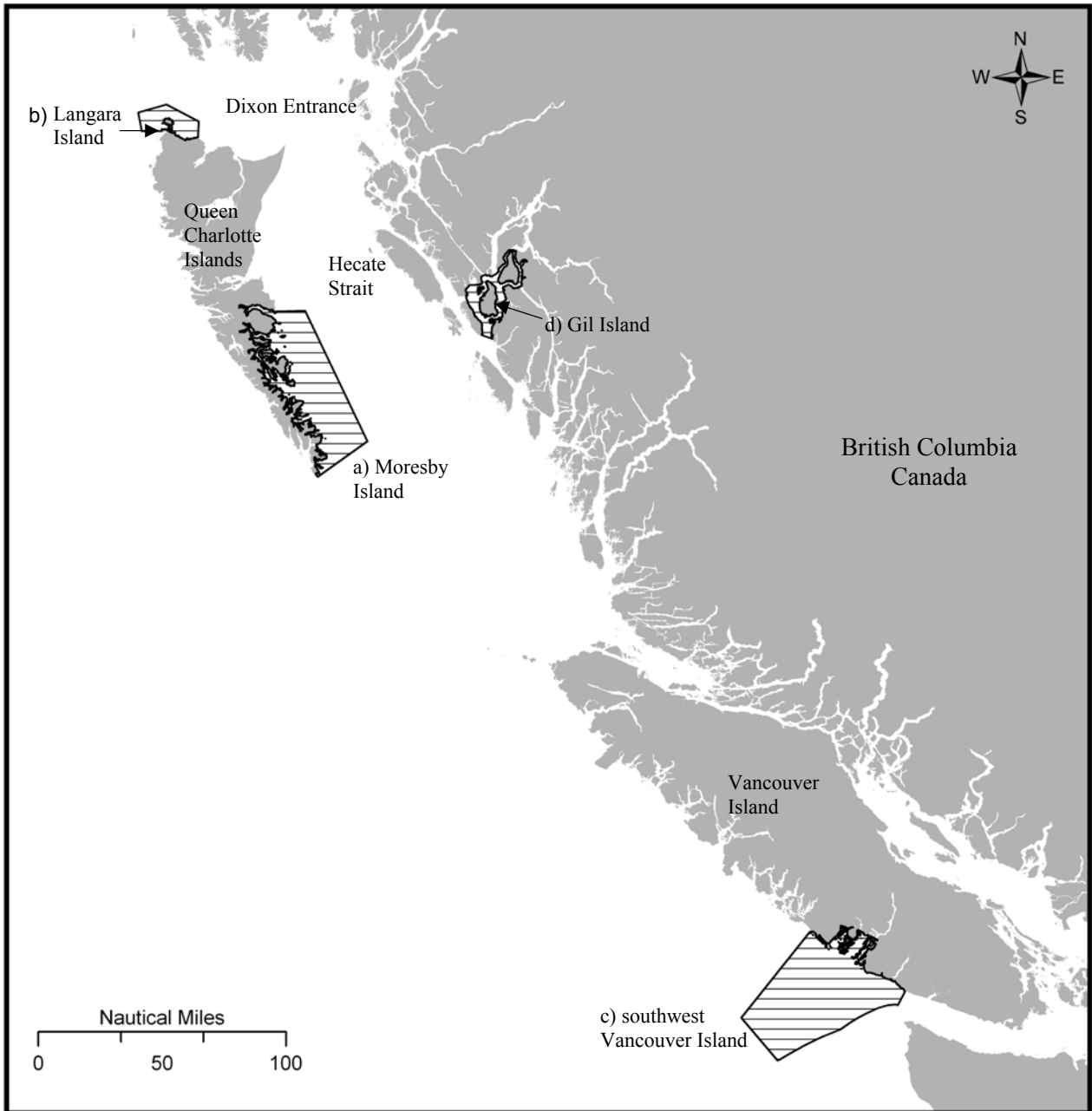


Figure 4. Locations of the four critical habitat areas a. Southeast Moresby Island, b. Langara Island, c. Southwest Vancouver Island, d. Gil Island (DFO 2009). It is likely that this is a partial identification of critical habitat for Humpback Whales in B.C.

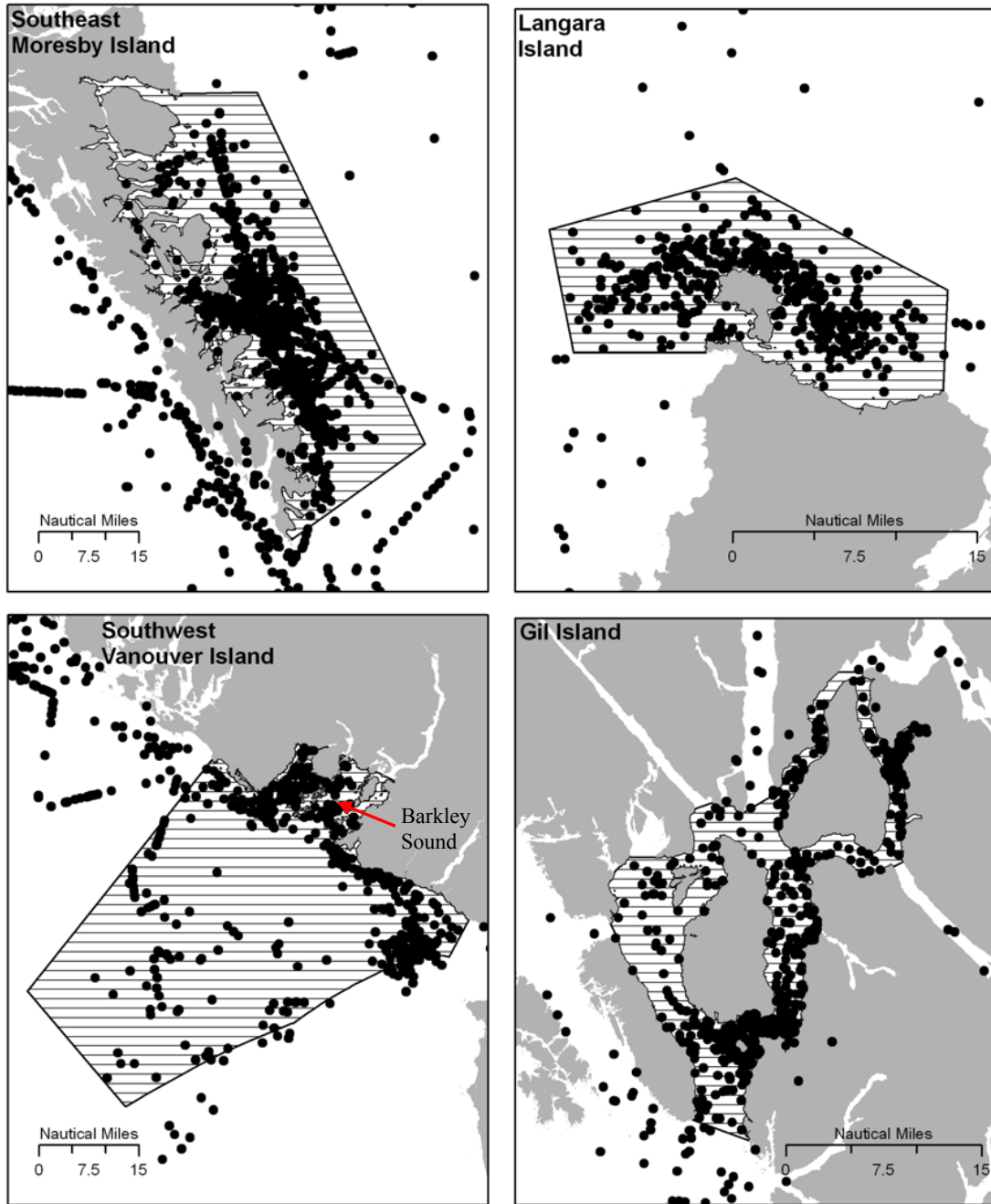


Figure 5. Each of the four critical habitat areas showing distribution of sightings from line transect surveys and photo-identifications in relation to area boundaries (DFO 2009).

2.7.2 Schedule of Studies to Identify Critical Habitat

Studies on ecological processes and cetacean biology require continuous and long-term research programs to elucidate trends. The following studies will assist in confirming the critical habitat feature and to complete the identification of other areas and features critical habitat for Humpback Whales in B.C. It is likely that further research will be required after 2015 to provide additional information on critical habitat.

Table 3. Schedule of Studies to assist in Identification of Critical Habitat for North Pacific Humpback Whales in British Columbia

Description of Activity	Outcome/Rationale	Timeline
Seasonal cetacean reconnaissance surveys to monitor and clarify seasonal presence and distribution Passive acoustic monitoring to support determination of seasonal presence Seasonal habitat surveys to clarify critical habitat features	<ul style="list-style-type: none"> Abundance and seasonal distribution in B.C. monitored to assess usage of identified and potential critical habitats in B.C. Trends in occurrence of local feeding aggregations analysed Data on biophysical characteristics of habitat with respect to Humpback Whale habitat use collected to assist in understanding habitat utilization in B.C. and important features of critical habitat 	Seasonal, Ongoing 2010-2015 ¹
Acoustic studies on additional critical habitat in B.C. with complementary visual surveys	<ul style="list-style-type: none"> Clarification of importance of north Hecate Strait and east Dixon Entrance with respect to additional, potential critical habitat in B.C. 	2010-2015
Studies on foraging requirements of humpbacks in B.C.	<ul style="list-style-type: none"> Clarification of uncertainties and specific requirements of the population with respect to the prey feature of critical habitat Results will also support development of relevant protection measures for this identified critical habitat feature 	2010-2015
Genetic studies to clarify population structure within B.C.	<ul style="list-style-type: none"> Determination of population structure will identify whether additional critical habitat must be considered to support recovery and survival of two distinct population sub-units Clarification of distinct sub-populations, or regional feeding aggregations in B.C. will support relevant management of the four identified critical habitat areas 	2010-2015

2.7.3 Examples of Activities likely to result in Destruction of Critical Habitat

The current working definition of destruction of critical habitat is provided in the draft '*Species at Risk Act* Policies: overarching policy framework' (2009) posted on the SARA Public Registry

¹ Studies will likely be ongoing after 2015

(http://www.sararegistry.gc.ca/document/default_e.cfm?documentID=1916), and states the following,

“Destruction is determined on a case by case basis. Destruction would result if part of the critical habitat were degraded, either permanently or temporarily, such that it would not serve its function when needed by the species. Destruction may result from a single or multiple activities at one point in time or from the cumulative effects of one or more activities over time. When critical habitat is identified in a recovery strategy or an action plan, examples of activities that are likely to result in its destruction will be provided”.

The DFO science advice report (DFO 2009) provided a list of activities likely to destroy critical habitat, including the four areas identified in this recovery strategy. These include vessel traffic, oil spills, directed fishing on prey species (e.g. herring, sardine, euphausiids), activities causing alterations of acoustic environment that impact communication or foraging, such as pile driving, seismic surveying, and sonar noise.

Concern for resulting detrimental impacts to the partially identified critical habitat stems from these activities’ likelihood to impact either the identified feature of the partially identified critical habitat (‘adequate density of prey’) or the whales’ ability to use the habitat for its primary function as foraging grounds. Intensive vessel traffic, or increased vessel density, may impact whales’ ability to successfully navigate and forage, and also may increase risk of oil spills, which would contaminate habitat and potentially any prey species present at the time of a spill. Although fishing may impact prey density and local occurrences, given uncertainties regarding diet composition and likelihood of prey limitation from fishing and other influences, further study is required to clarify potential effects on humpbacks’ usage of the partially identified critical habitat. Sonar and seismic surveying, if inadequately mitigated, may lead to habitat degradation or destruction by way of reduced foraging success (i.e. affecting communication) or direct displacement of animals from the four critical habitat areas. See also Section 1.5 ‘Threats’ for additional detail on potential physiological and behavioural effects resulting from prey reduction and underwater noise, and Section 1.6 Actions Already Completed or Underway for information on other mitigation measures not listed below.

2.8 Existing and Recommended Approaches to Habitat Protection

There are several approaches to protecting the habitat of North Pacific Humpback Whales in B.C. and elsewhere. In addition to approaches described below, Section 1.6 describes Actions Already Completed or Underway.

Existing Protections

In Canada, the *Fisheries Act* provides protection for Humpback Whales (*Marine Mammal Regulations*) and their habitats (S. 35, 36) in Canadian waters. DFO Policy for the Management of Fish Habitat (1986) provides guidance and strategies to manage risks of potential impacts of development projects on fish habitats. Mitigation measures to protect marine mammals and their habitats are included in advice from Fisheries and Oceans Canada to development proponents.

The *Oceans Act* provides for the conservation and protection of Canada’s marine resources, through establishment of marine protected areas (MPAs). While specific rationale for

establishing MPAs can include the conservation and protection of SARA-listed marine mammals and their habitats (*Oceans Act*, s. 35(1)(b)), concerns remain regarding their usefulness for conservation of widely ranging marine mammals (Phillips 1996, Whitehead *et al.* 2000). Two MPAs have been designated in Canada's Pacific Ocean, Endeavour Hydrothermal Vents MPA and Bowie Seamount MPA (Sgaan Kinghlas). The Endeavour Hydrothermal Vents Marine Protected Area lies in water 2,250 metres deep, 250 kilometres southwest of Vancouver Island. As part of the Juan de Fuca Ridge system, the Endeavour Segment is an active seafloor-spreading zone where tectonic plates diverge and new oceanic crust is extruded onto the seafloor. The Bowie Seamount MPA (Sgaan Kinghlas) encompasses a complex of three offshore submarine volcanoes. It is located 180 km off shore of Haida Gwaii (the Queen Charlotte Islands) and rises from a depth of 3,000 metres to within 24 meters of the surface making it the shallowest seamount in Canada's Pacific waters. It is a rare habitat in the northeast Pacific Ocean and one of Earth's most biologically rich submarine volcanoes. The Bowie Seamount ecosystem is an area of high biological productivity and unique oceanographic conditions, hosting a unique blend of ocean dwelling and near-shore species.

The Canadian *National Marine Conservation Areas Act* (2002) provides for the establishment of national marine conservation areas (NMCAs) to protect, conserve and present representative marine areas for the benefit, education and enjoyment of the people of Canada and the world (S. 4(1)). Use of NMCAs range from complete habitat protection to sustainable resource use within designated areas provided ecosystem structure and function are not compromised.

Pacific Rim National Park Reserve provides protection for critical habitat in Barkley Sound under the *Canada National Parks Act*. Protections in the Park Reserve extend out to the 20 metre isobath. According to the Act, "Maintenance or restoration of ecological integrity, through the protection of natural resources and natural processes, shall be the first priority of the Minister when considering all aspects of the management of parks." National parks also facilitate public education. The Act defines "ecological integrity" with respect to a national park as,

"a condition that is determined to be characteristic of its natural region and likely to persist, including abiotic components and the composition and abundance of native species and biological communities, rates of change and supporting processes".

The Province of British Columbia may also designate Marine Protected Areas under the *Protected Areas of British Columbia Act*, the *Ecological Reserve Act*, the *Park Act*, the *Environment and Land Use Act*, the *Land Act* and the *Wildlife Act*. Currently B.C. has designated 182 MPAs under these pieces of legislation, protecting 280209.82 hectares of marine area.

Protection of Hawaiian breeding areas and coastal habitat off Washington State falls under the *Marine Protection, Research and Sanctuaries Act* of 1974 under which the Hawaiian Islands Humpback Whale National Marine Sanctuary and Olympic Coast National Marine Sanctuary were established. In Mexico, whale sanctuaries protect marine mammal species in coastal waters; however few habitat-specific protections are in place to protect key Humpback Whale habitat(s).

Recommended Protections

In B.C. waters, the management of fisheries targeting Humpback Whale prey species is guided by Integrated Fishery Management Plans (IFMPs) and fishery enforcement is largely directed by the Canadian *Fisheries Act* and its related statutes. The implementation of the DFO Policy on New Fisheries for Forage Species (<http://www.dfo-mpo.gc.ca/fm-gp/peches-fisheries/fish-ren-peche/sff-cpd/forage-eng.htm>) may assist in the management of fisheries targeting potential humpback prey species.

The Gwaii Haanas National Marine Conservation Area Reserve (NMCAR) and Haida Heritage Site encompass several important seasonal feeding areas for humpbacks around the Queen Charlotte Islands. The Gwaii Haanas NMCAR in the southern Queen Charlotte Islands/ Haida Gwaii is proposed under the *Canada National Parks Act* and the *National Marine Conservation Areas Act* to extend 10 km offshore from Gwaii Haanas National Park Reserve and Haida Heritage Site. The critical habitat area off southeast Moresby Island falls within the boundaries of this proposed NMCAR and in some areas extends offshore beyond the NMCAR. NMCA(R)s are managed for sustainable use, and protected from industrial activities such as mining, and oil and gas exploration and development. Disposal at sea in these areas is also strictly regulated. Contribution of Humpback Whale data to the Marxan analysis for planning units in the NMCAR will ensure that protection of Humpback Whale foraging habitat is considered in the context of planning for the proposed Gwaii Haanas NMCAR. Continued collaboration between Parks Canada Agency and DFO on critical habitat protections is recommended. The proposed Southern Gulf Islands NMCAR may provide corollary protection for Humpback Whale habitat off the eastern coast of southern Vancouver Island, however no critical habitat areas for Humpback Whales have been identified off southeastern Vancouver Island.

The determination of appropriate measures for shipping corridors within the partially identified critical habitat will assist in protecting Humpback Whales and their habitats from acoustic impacts. Ongoing habitat and acoustic monitoring will assist these measures.

Clarification of prey limitation and potential effects of fisheries on humpbacks' dietary needs may provide information to include in fisheries management and protection for the partially identified critical habitat. Continued communication of SARA protection requirements for species, and on existing policies and practices, will assist in developing mitigation measures for potential effects on the partially identified critical habitat.

Recently, the concept of 'protected area networks' has been discussed as a means of protection for highly migratory species, such as Humpback Whales (Hoyt 2005). Complementary protections at key breeding and feeding areas may assist in developing more comprehensive, relevant habitat protections for this population. A national *Framework for Canada's National Network of Marine Protected Areas* is currently being developed by federal and provincial agencies and ministries which sets out how a network of MPAs will be designed to meet Canada's domestic and international commitments to establish a national network of marine protected areas by 2012. It presents a federal-provincial-territorial approach to network design, building on international guidance, the experience of other countries, and on the scientific, traditional and community knowledge of Canadians.

2.9 Effects on Other Species

Efforts to complete identification of critical habitat and to promote recovery of this species will likely result in increased data on other marine mammals and on oceanographic processes. Measures to protect Humpback Whales and their partially identified critical habitat from effects of threats will likely have positive benefits for protection of other marine species and their habitats.

Increasing use of B.C. waters by Humpback Whales as foraging grounds is likely to influence abundance of prey species in the future. However, the extent of potential impacts to specific prey populations is unknown at present. Continued monitoring of both predator and prey populations will assist in characterizing potential negative effects to both the Humpback Whale population, as well as potential predation effects on their prey populations.

2.10 Statement on Action Plans

The conservation status North Pacific Humpback Whales is currently being re-assessed by COSEWIC. Following completion of this re-assessment, a change in SARA status for the population may or may not be recommended. Should the SARA status of Humpback Whales remain unchanged, an action plan to implement this recovery strategy will be completed within five years of final posting of this recovery strategy on the SAR Public Registry. When feasible, Canadian recovery efforts for this population will be coordinated with those actions outlined in other SARA marine mammal recovery strategies, action and/or management plans.

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APPENDIX A: DFO TECHNICAL TEAM

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APPENDIX B: GLOSSARY OF TERMS

Table 4. Assessment template and definitions for terms used in the relative risk assessment for key threats to North Pacific Humpback Whales in British Columbia (Appendix C). Terms and template adapted from EC 2007.

Threat Assessment		
Threat Category:	Broad category indicating type of threat. A threat is considered any activity that detrimentally affects the survival or reproduction of an individual. This may include disturbances that impact an animal's ability to conduct its normal life processes.	
General Activity:	General anthropogenic activity causing a specific stress to humpbacks. Has potential to affect population viability and impede recovery objectives	
Specific Stress on Humpback Whales:	Specific effect of the general activity on individual Humpback Whales	
Potential Effect on Humpback Whales:	List of potential impairments to demographic, physiological, and/or behavioural characteristics of an animal, based on the best available scientific information at present	
Causal Certainty of Effect on Individuals:	The likelihood of impact (resulting from the activity(s) listed) on survival or reproduction of an individual, based on the best available knowledge at present. Certainty is categorized as; <i>plausible, expected, demonstrated, or unknown.</i>	
Causal Certainty of Effect on Population Viability:	The likelihood of impact from the activity on population viability, based on the best available knowledge at present. Certainty is categorized as; <i>plausible, expected, demonstrated, or unknown.</i>	
Current Protections:	List of current international, national, provincial and/or regional legislation, regulations, public programs and any other conservation measures that may protect the species, mitigate the threats and/or may assist in meeting recovery objectives.	
RESIDUAL EFFECTS ASSESSMENT		
Extent of the Threat	Geographic extent of the activity(s). Indicate whether a localized or point source activity may have widespread effects on population. Categorized as; <i>negligible, localized, widespread or unknown.</i>	
	Effects on Individuals (in B.C.)	Effects on a Population-level
Occurrence of the Activity	The history of the activity on individuals. Categorized as; <i>historic, rare, current, imminent, anticipated, or unknown</i>	The history of the activity on the population. Categorized as; <i>historic, rare, current, imminent, anticipated, or unknown</i>
Frequency of the Activity	How often an activity influences an individual. Categorized as; <i>one-time, recurrent, seasonal, continuous, or unknown.</i>	How often an activity influences the population. Categorized as; <i>one-time, recurrent, seasonal, continuous, or unknown.</i>
Severity of the Effect	Degree of impact the activity has on Humpback Whale physiology, behaviour and/ individual survival or reproduction. Categorized as; <i>negligible, low, moderate, or high</i>	Degree of impact the activity has on Humpback Whale physiology, behaviour and/or population viability. Categorized as; <i>negligible, low, moderate, or high</i>
Relative Risk to Individuals	Taking into account all factors listed above, categorize relative risk of impact of an activity as <i>negligible, low, moderate, high, or unknown</i> , for impact on individual survival or reproduction	
Relative Risk to the Population	Taking into account all factors listed above, categorize relative risk regarding impact of an activity as <i>negligible, low, moderate, high, or unknown</i> , for impact on the population and to recovery.	
Recommendation	Considering all factors listed above, evaluate whether further measures are necessary. Categorize as; <i>further study required, long-term planning recommended, action required or legal action required.</i>	
Summary	Brief rationale regarding the threat, its rating and measures necessary for protection	

Table 5. Terms for relative risk assessment of threats (Appendix C). Adapted from EC (2007).

TERMS	LEVEL OF EFFECT	DEFINITIONS
Causal Certainty of Effect (of Threat)	Plausible	Negative effect on individual survival or reproduction, or to population viability, is <i>possible</i> or plausible.
	Expected	Effect is <i>correlated</i> with reduced individual survival or reproduction, or with reduced population viability
	Demonstrated	Effect is <i>causally linked</i> with reduced individual survival or reproduction, or reduced population viability and failure to meet recovery objectives
	Unlikely	Given current information on the threat and population size, effect is considered unlikely (on its own) to negatively impact population viability
Extent of the Threat	Negligible	Minor proportion of range is impacted.
	Localized	Stress relates to a specific site or narrow portion of the range.
	Widespread	Stress relates to the entire distribution of the species, or all of B.C.
	Unknown	Available information is insufficient to gauge the degree to which the activity may affect species
Occurrence (of the Activity)	Historic	Activity is no longer practised
	Anticipated	Activity is anticipated to result in effects to Humpback Whales <i>in 10 years</i>
	Imminent	Activity is anticipated to affect Humpback Whales <i>in 5 years</i>
	Current	Activity is currently practised and affects Humpback Whales
	Rare	Activity is expected to occur rarely or mitigations in place result in an effect rarely occurring even though activity is occurring
	Unknown	Available information is insufficient to gauge the degree to which the activity may affect species
Frequency (of the Stress)	One-time	Stress is expected to be acute, affecting only once
	Recurrent	Stress occurs infrequently and unpredictably, not on an annual or seasonal basis
	Regular	Stress occurs somewhat regularly, possibly unpredictably, not on an annual or seasonal basis
	Seasonal	Stress occurs only at certain times of the year, or species is migratory
	Continuous	Stress is on-going throughout the year
	Unknown	Available information is insufficient to gauge the frequency with which the stress may affect the species
Severity (of the Effect)	Negligible	No detectable effects
	Low	Effects of the stress are sublethal, potentially leading to short-term behavioural changes, unlikely to affect population viability
	Moderate	Effects of the stress result in chronic physiological and/or behavioural changes (e.g. potential for long-term displacement from habitat), may have some effect on long-term population viability
	High	Effects of the stress are lethal, affects population viability
	Unknown	Available information is insufficient to gauge the degree to which the stress may affect individuals or population

Table 6. Definitions for levels of relative risk to Humpback Whales survival or reproductive success.

Rating	Definition	General Description of Activity
Negligible	Activity is considered to have <i>negligible effect</i> at this time.	Activities typically do not affect individuals, or do not occur at this time.
Low	There is minimal risk of negative effects at this time.	Extent of activities may be localized and occurrence seasonal or infrequent. A low risk rating may indicate some unknown residual effects, or minimal effects to lifespan or reproductive output.
Moderate	There is a moderate risk of negative effects on species recovery at this time.	These activities may have chronic effects on individuals, occurrence of effects may range from rare to continuous, and/or effects may negatively impact lifespan or reproductive output.
High	There is a substantial risk of negative effects on species recovery at this time.	These activities may have widespread effects and currently occur on a continuous basis and/or lethal effects are likely.
Unknown	Available information is insufficient to gauge the degree to which the activity may affect species recovery	Further study required to understand residual effects on individuals

APPENDIX C: Assessments of the Four Identified Threats to Humpback Whales in B.C.

Threat Assessment: <i>Vessel Strikes</i>		
Threat Category:	Vessel Strikes	
General Activity:	Marine vessel activity in presence of Humpback Whales	
Specific Stress on Humpback Whales:	Blunt force trauma and/or lacerations	
Potential Effect on Humpback Whales:	Mortality, injury, stress, reduced survivorship (e.g. resulting from infection), habitat avoidance	
Causal Certainty of Effect on Individuals:	Mortality, injury: <i>Demonstrated</i> Stress, reduced survivorship: <i>Expected</i> Habitat avoidance: <i>Plausible</i>	
Causal Certainty of Effect on Population Viability:	Unlikely	
Current Protections:	<ul style="list-style-type: none"> • SARA • <i>Fisheries Act</i>, Marine Mammal Regulation • <i>Be Whale Wise</i>: guidelines for paddlers, boaters and viewers 	
RESIDUAL EFFECTS ASSESSMENT		
Extent of the Threat	Widespread but concentrated in localized areas	
	Effects on Individuals (in B.C.)	Effects on a Population-level
Occurrence of the Activity	Current	Current
Frequency of the Activity	One-time to Recurrent	Recurrent, Regular in localized areas
Severity of the Effect	Low to High	Low
Relative Risk to Individuals	Moderate, potentially increasing to High	
Relative Risk to the N. Pacific Population	Low potentially increasing as shipping traffic increases	
Recommendation	Further study required, particularly for impacts to Humpback Whales in southern B.C. Adaptive management as new information becomes available.	
Summary	Vessel strikes are known to cause injury and mortality to individual Humpback Whales. The population-level frequency of occurrence, proportion of incidents resulting in mortality and cumulative impacts to population viability is less well understood. It is anticipated that the rate of occurrence of vessel strikes will increase as the population grows, however the effect on the total population would likely remain the same. If shipping traffic increases, risk of population level impacts would also increase. Between 2001-2008 there have been 21 reports of vessels striking Humpback Whales within B.C. waters. Current risk is perceived to be low.	

Threat Assessment: <i>Entanglement</i>		
Threat Category:	Entanglement	
General Activity:	Aquaculture or fishing gear in Humpback Whale habitat	
Specific Stress on Humpback Whales:	Entanglement in net, line or other fishing and aquaculture gear	
Potential Effect on Humpback Whales:	Mortality, injury, stress, reduced survivorship (e.g. resulting from infection), habitat avoidance	
Causal Certainty of Effect on Individuals:	Mortality, injury: <i>Demonstrated</i> Stress, reduced survivorship: <i>Expected</i> Habitat avoidance: <i>Plausible</i>	
Causal Certainty of Effect on Population Viability:	Unlikely	
Current Protections:	<ul style="list-style-type: none"> • SARA • <i>Fisheries Act</i>, Marine Mammal Regulation • Fisheries management reporting and management measures to reduce by-catch and entanglements • B.C. Marine Mammal Response Network 	
RESIDUAL EFFECTS ASSESSMENT		
Extent of the Threat	Widespread but concentrated in localized areas	
	Effects on Individuals (in B.C.)	Effects on a Population-level
Occurrence of the Activity	Current	Current
Frequency of the Activity	Seasonal	Seasonal in B.C., Recurrent range-wide
Severity of the Effect	Low to High	Low
Relative Risk to Individuals	Moderate	
Relative Risk to the N. Pacific Population	Low	
Recommendation	Further Study Required. Adaptive management as new information becomes available.	
Summary	For B.C., there have been 40 reports of humpback whale entanglements (from 1987-2008). Humpback Whales are known to become entangled in a variety of fishing and aquaculture gear, leading to injury and occasional mortality. This threat is likely more seasonal in nature, coinciding with the timing of major fisheries and changes in Humpback Whale presence in this area (higher late spring through fall). The population level frequency of these occurrences, proportion resulting in mortality, and cumulative impacts to population viability is less well understood. It is anticipated that rate of occurrences will increase as the population grows and expands.	

Threat Assessment: <i>Prey Reduction</i>		
Threat Category:	Prey Reduction	
General Activity:	Low abundance and/or availability of forage species (e.g. zooplankton, herring, and sardine) whether due to natural causes or human activities leading to over-exploitation of prey, disruption of prey habitat or activities that impede humpbacks' foraging or access to prey	
Specific Stress on Humpback Whales:	Reduced ability to meet energetic demands	
Potential Effect on Humpback Whales:	Mortality, stress, reduced growth rate and fat storage, reduced survivorship, reduced reproductive success and/or delayed maturation, disease, changes in normal seasonal distribution patterns, changes in diet	
Causal Certainty of Effect on Individuals:	Mortality, stress, reduced growth rate and fat storage, reduced survivorship, reduced reproductive success and/or delayed maturation, disease: <i>Plausible</i> Changes in normal seasonal distribution patterns, changes in diet: <i>Plausible</i>	
Causal Certainty of Effect on Population Viability:	Plausible	
Current Protections:	<ul style="list-style-type: none"> • <i>Species at Risk Act (SARA)</i> • <i>Fisheries Act</i> • DFO Pacific Region Integrated Fisheries Management Plans • DFO Policy on New Fisheries for Forage Species 	
RESIDUAL EFFECTS ASSESSMENT		
Extent of the Threat	Unknown	
	Effects on Individuals (in B.C.)	Effects to N. Pacific Population
Occurrence of the Activity	Unknown	Unknown
Frequency of the Activity	Seasonal to Unknown	Unknown
Severity of the Effect	Moderate	Low
Relative Risk to Individuals	Unknown Risk of effects likely to increase as the population continues to grow	
Relative Risk to the N. Pacific Population	Unknown Risk of effects likely to increase as the population continues to grow	
Recommendation	Further Study Required	
Summary	As the population continues to grow, food limitation will influence the population and would be of concern to the survival of individuals, and potentially to population viability. However, at this time, to what degree this may be a risk to humpbacks locally and range-wide is unknown.	

Threat Assessment: <i>Disruption or Displacement due to underwater noise</i>		
Threat Category:	Disruption/Displacement	
General Activity:	Blasting, pile driving, sonar, seismic, ship noise, construction or any other anthropogenically-introduced loud underwater sounds	
Specific Stress on Humpback Whales:	Noise disruption leading to displacement from feeding habitat or migratory route	
Potential Effect on Humpback Whales:	Habitat avoidance, interrupting of feeding, changes in respiration and dive patterns, masking of communication, modified migration path, entanglement, strike, interference with prey detection and predator avoidance	
Causal Certainty of Effect on Individuals:	Habitat avoidance, interrupting of feeding, changes in respiration and dive patterns, masking of communication, modified migration path: <i>Demonstrated</i> Entanglement, prey detection, predator avoidance: <i>Plausible</i>	
Causal Certainty of Effect on Population Viability:	Unlikely to Plausible	
Current Protections:	<ul style="list-style-type: none"> • <i>Fisheries Act</i>, Marine Mammal Regulation • Seismic surveys and development proposals reviewed by DFO on case to case basis, mitigation measures developed • <i>Canadian Environmental Assessment Act</i> review process for development proposals • Military sonar use protocols for mitigating effects to marine mammals • DFO Statement of Canadian Practice with respect to Mitigation of Seismic Sound in the Marine Environment 	
RESIDUAL EFFECTS ASSESSMENT		
Extent of the Threat	Widespread but concentrated in localized areas	
	Effects on Individuals (in B.C.)	Effects on a Population-level
Occurrence of the Activity	Current or Imminent	Current or Imminent
Frequency of the Activity	Seasonal to Continuous	Recurrent
Severity of the Effect	Unknown	Unknown
Relative Risk to Individuals	Unknown	
Relative Risk to the N. Pacific Population	Unknown	
Recommendation	Further Study Required	
Summary	Anthropogenic sources of underwater sound have the potential to disrupt and displace Humpback Whales, potentially interfering with foraging in B.C. However, to what degree this threat is currently occurring, its impacts (both direct and cumulative), and long-term effects on individuals and population viability are poorly understood. This threat is expected to increase as the population grows and coastal development activities increase.	

APPENDIX D: Additional Anthropogenic Threats Considered

Toxic Spills

In 1989 and 1990, following the *Exxon Valdez* oil spill, Humpback Whales in Prince William Sound were monitored for resulting effects. A change in abundance could not be determined, no change in calving rate was observed, and distribution varied by year, possibly related to changing prey abundance or distribution. Furthermore, there were no reports of Humpback Whales directly exposed to the spill (i.e. swimming through oil slicks), or of dead stranded whales (Dahlheim and von Ziegesar 1993). However, other cetaceans such as killer whales, do not appear to avoid toxic spills, and the *Exxon Valdez* oil spill was associated with unprecedented mortality of both Resident and Transient Killer Whales, likely resulting from inhalation of petroleum vapours (Matkin *et al.* 2008).

Toxic spills have occurred impacting marine habitat along the B.C. coast. For example, the Nestucca oil spill (1988) resulted in 875 tonnes of oil spilled in Gray's Harbor, Washington. Oil slicks from this spill drifted into Canadian waters, including Humpback Whale habitat. In 2006, a tanker ruptured in Howe Sound, B.C. spilling approximately 50 tonnes of bunker fuel into coastal waters. In 2007, a barge carrying vehicles and forestry equipment sank near the Robson Bight-Michael Bigg Ecological Reserve within the critical habitat for Northern Resident Killer Whales, spilling an estimated 200 litres of fuel. The barge and equipment (including a 10,000L diesel tank) were recovered without incident.

Development of ports and pipelines in the partially identified critical habitat where Humpback Whales are known to aggregate in summer months to feed, will likely increase the risk of oil spills during the short feeding season. Review of projects and proposals with consideration for the partially identified critical habitat, Humpback Whale distribution, and seasonal occurrences will assist in mitigating this potential threat.

While toxic spills are not considered an imminent or current threat to the North Pacific Humpback Whale population (while they are in B.C. waters) this threat should not be ruled out. If a spill did occur, it would have potential to impact local aggregations of whales and future development of coastal and offshore areas (e.g., port expansions, offshore oil and gas) has the potential to increase this risk in both northern and southern B.C. This may be significant on a finer-scale should distinct regional sub-populations be identified in B.C. Proactive measures to reduce likelihood of spills in key feeding areas, and development of spill response measures (specific for cetaceans) should be considered.

Chronic Persistent Bioaccumulating Toxins (Legacy and Emerging)

Known generically as Persistent Bioaccumulating Toxins (PBTs), or alternatively Persistent Organic Pollutants (POPs), these anthropogenic toxins are toxic, persistent, and tend to bioaccumulate within organisms and ecosystems. Since the 1970s and 80s, sources of many well-known legacy toxins (such as polychlorinated biphenyls (PCBs) and dichloro-diphenyl trichloroethanes (DDTs)) have been largely phased out or eliminated in industrialized countries. Consequently there has been a general decline in environmental concentrations (Alcock and

Jones 1996, Muir *et al.* 1999) of these toxins. However they are likely to remain present in the environment for some time.

New emerging toxins of concern include polybrominated diphenyl ether flame retardants (PBDEs), perfluorooctanoic sulfate (PFOS), pesticides, and endocrine disruptors such as steroids, phthalates and synthetic estrogens (Ikonomou *et al.* 2002, Kannan *et al.* 2001, Porte *et al.* 2006). It can be reasonably expected that as the human population increases, so will the level of hormones and other contaminants discharged in waste and storm water. In the coming years, emerging contaminants such as PBDEs may be of increasing concern to marine mammal populations (Rayne *et al.* 2004), as demonstrated by the extremely high toxic loads in B.C.'s killer whale populations (Ross 2006)

However, data on bioaccumulation of toxic chemicals in B.C.'s other cetacean species may not adequately illustrate the relative risks to Humpback Whales due to differing diet compositions. Higher trophic-level prey such as salmon or seals, tend to present a greater risk to the predator for bioaccumulation of toxic contaminants (Ross 2006). Since humpbacks feed on relatively low trophic-level prey (krill and forage fish), they are likely at less risk from bioaccumulation of PBTs than higher trophic-level cetaceans (e.g. killer whales) (O'Shea and Brownell 1994).

Coastal species tend to have higher contaminant levels than oceanic populations, and Humpback Whales' consumption of herring and sardine do put them at a slightly higher trophic-level than the other baleen whales. Metcalfe *et al.* (2004) indicated that in general whales may be particularly vulnerable to contaminant exposure during early life stages. Although population level effects are likely minimal at this time, this source of vulnerability should be monitored, and research on PBT levels in blubber and contaminant levels in prey (from the central and north coasts of B.C.) will assist in clarifying the magnitude of this potential threat.

Biological Toxins

Biological toxins are naturally present in the world's ecosystems, however occurrence and densities of naturally-occurring biotoxins can be manipulated by anthropogenic influences such as sewage outflow. Impacts of biotoxins on cetaceans can be difficult to ascertain, but can range from chronic infection to acute mortality.

In 1987, fourteen north Atlantic Humpback Whales mortalities were attributed to exposure to a neurotoxic dinoflagellate present in their prey, Atlantic mackerel (*Scomber scombrus*) (Geraci *et al.* 1989). Geraci *et al.* (1989) proposed that certain diving adaptations in whales may make them especially vulnerable to systemic neurotoxins. When whales dive, blood is channelled to the heart and the brain, potentially directing neurotoxins to vital areas. Limited blood flow to the liver and kidneys may slow metabolism and elimination of toxins during such dives.

At present, biotoxins are not identified as a key threat to the North Pacific Humpback Whale population, due to its population size, and the potential wide range of naturally occurring impacts from chronic, low-level infection to acute effects.

Resumption of Whaling

Widespread commercial harvesting of Humpback Whales led to their global decline, and spearheaded several marine conservation efforts ranging from species-specific protections (i.e. IWC ban on commercial whaling of humpbacks) to general conservation of ocean ecosystems. The IWC and its member countries officially banned commercial hunting of Humpback Whales in the 1960s. Several First Nations, including the Nuu-chah-nulth and A'ousaht, have indicated interest in including subsistence whaling rights for humpbacks and other whales in treaty negotiations. The Makah tribe (Neah Bay, WA) has also expressed interest in exercising hunting rights for whales in U.S. waters and this may extend to harvest of humpbacks as well. However, there is currently no subsistence or commercial harvest of Humpback Whales in the North Pacific and resumption of large-scale whaling in B.C. is considered extremely unlikely at this time.

As the North Pacific population grows over time, resumption of scientific, subsistence or commercial whaling may become a future consideration, whether for human consumption or to reduce potential predatory impacts on economically important commercial fisheries (DeMaster *et al.* 2001). Within the time span of this recovery strategy, resumption of either localized harvests of humpbacks in B.C. or widespread, large-scale whaling throughout the North Pacific is considered highly unlikely. Monitoring of the population will ensure that trends in distribution, abundance and reproductive rates are well understood in the event of future changes in national or international positions on subsistence or large-scale whaling.

Physical Disturbance

Physical disturbance may result from the increased presence of recreational and/ or commercial vessels, such as whale watching, fishing, or shipping vessels. Potential effects to individual whales include increased stress and displacement from key habitats, and disruption of essential behaviours such as feeding. Given recent abundance estimates for the Humpback Whale population, physical disturbance does not appear to be a current threat to population recovery. However, as the population grows and may begin to utilize additional coastal habitats in B.C., physical disturbance may threaten access to foraging habitats. Continued monitoring of physical disturbances to marine mammals, and promotion of '*Be Whale Wise: Guidelines for Paddlers, Boaters and Viewers*' will contribute to mitigation of this threat.

APPENDIX E: BACKGROUND ON POPULATION TRENDS AND HARVESTS OF ZOOPLANKTON, HERRING AND SARDINE IN B.C. WATERS

Zooplankton

Multi-year average seasonal trends in zooplankton biomass and community composition for south Vancouver Island, north Vancouver Island shelf and offshore regions (including Hecate Strait and off the Scott Islands) are often very similar but variability between years and locations is also common (Mackas *et al.* 2004; Mackas *et al.* 2008). Off the south coast of Vancouver Island, peak zooplankton biomass is generally from April to June but in northern waters occurs in June and July. Hecate Strait tends to have a lower total biomass by 1.5 - 3 times compared to the continental margin off Vancouver Island (Mackas *et al.* 2008). The within-season, within-region variability in zooplankton abundance is typically a factor of 10-30 (i.e. 3 to 5-fold the amplitude of "average") due to spatial patchiness and inter-annual variability (Fulton *et al.* 1982; Mackas *et al.* 2007). Small to medium sized copepods (i.e. genera *Pseudocalanus*, *Calanus*, *Neocalanus*, *Acartia* and *Oithona*) tend to dominate the zooplankton community, especially in the spring, whereas peaks in euphausiid biomass (i.e. genera *Euphausia* and *Thysanoessa*) occur in late summer to early winter (LeBrasseur and Fulton 1967; Perry 1984; Mackas *et al.* 2004).

High euphausiid biomass is often found over steep sea floor slopes, which include the continental slope and margins of the deep troughs leading from the outer coast into Queen Charlotte Sound (Simard and Mackas 1989; Mackas *et al.* 1997; Lu *et al.* 2003). Variability in location and density of zooplankton aggregations appears to result from interactions between currents, bathymetry and zooplankton physical swimming abilities, the latter especially true for larger zooplankton (Simard and Mackas 1989; Mackas *et al.* 1997; Lu *et al.* 2003). In inlets, copepods, euphausiids, ctenophores and barnacle larvae are frequently the most abundant zooplankton (Mattson and Wing 1978; Mackas *et al.* 2007). In B.C., commercial harvesting of zooplankton has been permitted since 1983 but only for euphausiids (*Euphausia pacifica*). This fishery is managed by an annual quota (of 500 tonnes, since 1990) and has been restricted to areas within Knight Inlet, Jervis Inlet and the Strait of Georgia (For more information on the euphausiid fishery visit, http://www.pac.dfo-mpo.gc.ca/ops/fm/shellfish/euphausiid/default_e.htm)

Pacific herring

Since the inception of stock assessment efforts in the 1930s, trends in Pacific herring abundance and spatial and temporal distributions of spawning and fishing patterns have shown considerable inter-annual variability within and between large scale regions (Schweigert *et al.* 2009). However, from 2003 to 2008, coherent declines in abundance from approximately 270,000 to approximately 70,000 tonnes coast-wide have been observed (Schweigert *et al.* 2009). These declines are associated with indicators of increased natural mortality, poor recruitment and reduced size at age.

Within the period from 1985 to 2008, annual B.C. commercial herring catches range from 11,000 to 42,000 tonnes, which corresponds to estimates of harvest rates ranging from 11-23% of total

biomass. Most fishing occurs near spring spawning events (late February - April) in inshore sheltered waters near large spawning aggregations. There are IFMPs for roe herring, spawn on kelp, food and bait herring, and special use herring. Commercial fisheries are closed when stock abundance forecasts are below minimum biomass thresholds (by stock assessment region) and maximum commercial harvest rates target 20% of forecasted stock sizes. Similar harvest control rules for herring have been implemented in Washington and Alaska.

Pacific sardine

Considerable inter-annual variability in stock abundance and distribution has also been observed for Pacific sardine. Most sardine schools in B.C. waters are thought to be extended components of a meta-population linked to California waters, where fish migrate into B.C. in the summer to forage on plankton and migrate southbound for winter and spring spawning. Sardine biomass estimates reconstructed from scale deposits in marine sediments off southern California indicate that stock abundance undergoes large fluctuations roughly every 60-80 years (Ware and Thomson 1991, Baumgartner *et al.* 1992), and over the past 2,000 years, sardine biomass may have ranged from less than 50 thousand tonnes to a peak of about 16 million tonnes. Estimates of adult sardine abundance in California for the period of 1981 to 2007 range from below 200 000 tonnes (1981-1990) to over 1.6 million tonnes (2000), and more recent estimates range from 1.2 million down to 800 000 tonnes (2003-2007) (Hill *et al.* 2008).

From the 1920s to 1940s, harvest rates for sardine in B.C. waters were maintained at high levels for several years (i.e. often near 40% or more) and the stock drastically declined in the 1940s leading to a fishing moratorium and a designation of “Special Concern” in 1987 under the Committee on the Status of Endangered Wildlife in Canada (COSEWIC). Sardines reappeared in B.C. waters in 1992 and some fishing was initiated in 1995 (23 tonnes). Based on updated information, in 2002 sardines were re-assessed by COSEWIC as Not at Risk. Annual abundance and migration rate estimates have been generated for sardines in B.C. based on summer trawl survey observations (Schweigert *et al.* 2009b) and U.S. stock assessment efforts (Hill *et al.* 2008). Although a maximum harvest rate of 15% has been applied to B.C. sardine stocks, until recently, annual harvests fluctuated considerably below harvest ceilings. Since the 1990s there have been considerable increases in abundance (exceeding 200,000 tonnes) and catches (to approximately 18,000 tonnes). In the last decade, there also appears to be some coherence in the distribution of sardines and humpbacks in B.C. waters.

APPENDIX F: RECORD OF COOPERATION AND CONSULTATION

North Pacific Humpback Whales are listed as a Threatened species on Schedule 1 of the *Species at Risk Act* (SARA). As an aquatic species, they fall under federal jurisdiction, and are managed by both by Fisheries and Oceans Canada (DFO) and by the Minister of the Environment (as competent Minister for Parks Canada Agency under SARA)

DFO brought together a small internal working group of technical experts in science, and management to develop an initial draft of this recovery strategy. A 3-day Humpback Whale Recovery Planning Technical Workshop was hosted January 12-14, 2009 to provide a forum for sharing knowledge and expertise on Humpback Whales to support the drafting of this strategy. A group of scientific and technical experts including independent researchers, all coastal First Nations, environmental non-governmental organizations, and other governmental (federal and provincial) staff from both Canada and the United States were contacted to attend this workshop. Two invitation letters were sent to all coastal First Nations soliciting participation in development of the Recovery Strategy, and in the workshop. This workshop was invaluable in assisting the DFO working group in drafting the Recovery Strategy for North Pacific Humpback Whales in Canada. Given that the population considered in this document frequents international waters, including both Canadian and U.S. waters, bilateral government and non-government input and collaboration was sought. The draft strategy was sent to Parks Canada Agency, Environment Canada, Department of National Defence, Transport Canada, Natural Resources Canada, Canadian Coast Guard and the Province of British Columbia for review and comment.

This draft recovery strategy is posted to the DFO Pacific Region Consultation website for a public comment period from April 21 to May 24, 2010. To review and provide on-line feedback on the document, please go to: <http://www.pac.dfo-mpo.gc.ca/consultation/sara-lep/index-eng.htm>.

The above consultations are web-based, and include mail-outs to all coastal First Nations soliciting input and feedback on the draft recovery strategy. In addition, a message announcing the development of this document has been sent to a marine mammal list serve (MARMAM) with broad local and international distribution to marine mammal researchers and interested parties. Notification of this consultation period has also been sent to a distribution list of whale-related contacts provided to DFO in recent years from environmental groups, non-governmental organizations, government agencies and the eco-tourism sector.

Technical Workshop Participants:

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